

MINUTES OF THE MEETING OF THE GOLDSBORO CITY COUNCIL
AUGUST 7, 2023

WORK SESSION

The City Council of the City of Goldsboro, North Carolina, met in a Work Session in the Large Conference Room, City Hall Addition, 200 North Center Street, at 5:00 p.m. on August 7, 2023.

Call to Order. Mayor Ham called the meeting to order at 5:00 p.m.

Roll Call.

- Present: Mayor David Ham, Presiding
Mayor Pro Tem Brandi Matthews
Councilwoman Hiawatha Jones
Councilman Bill Broadaway
Councilman Charles Gaylor, IV
Councilman Greg Batts
- Also Present: Tim Salmon, City Manager
Matt Livingston, Assistant City Manager
Ron Lawrence, City Attorney
Laura Getz, City Clerk

Adoption of the Agenda. Councilwoman Jones requested the addition of a discussion regarding 200 North Carolina Street. Mayor Ham stated the discussion will be added to the work session agenda under old business. Upon motion of Councilman Broadaway, seconded by Councilwoman Jones, and unanimously carried, Council adopted the amended agenda.

Old Business.

200 N. Carolina Street Discussion. Councilwoman Jones stated this property is in her district and she understands this was joint property between the city and the county and was deemed surplus by the county. City Manager Salmon shared the property was not deemed surplus because we are looking at it for future development. Councilwoman Jones asked if the council has the opportunity to deem it surplus and shared concerns why Council wasn't brought before council to discuss. The Downtown Development Department deemed the property as not surplus. Councilwoman Jones shared the county deemed the property surplus and agreed that Mr. Uzzell could purchase the property. Shared concerns why the Council wasn't given an opportunity to discuss the property. Council discussed the issue with Mr. Salmon. Councilwoman Jones made a motion to make the property on 200 North Carolina Street surplus property and available for offer to purchase. The motion was seconded by Mayor Pro Tem Matthews. Council continued the discussion about the property. The property will go through the upset bid process. Mayor Ham, Mayor Pro Tem Matthews, Councilwoman Jones, Councilman Broadaway, and Councilman Batts voted for the motion. Councilman Gaylor voted against the motion. The motion passed 5:1.

New Business.

NCORR Affordable Housing. Matt Whittle, Habitat for Humanity Executive Director shared the following presentation.

 Habitat for Humanity of Goldsboro-Wayne <i>Serving Wayne County since 2001 and now serving Lenoir County</i>	 <u>Vision</u> A community in which everyone has a decent place to live. <u>Mission</u> To work with our neighbors to share God's love by building homes, communities & hope through affordable home ownership.
 <u>HABITAT'S IMPACT – TO DATE</u> • 95 new homes built • 8 homes recycled • 40 home repairs • Served 143 families locally	 Where have we been building? Our Marshall Street Neighborhood! 707 & 709 N. Georgia Ave. 600 & 602 Marshall St.

Where have we been building? Our Marshall Street Neighborhood!

714, 712 & 710
N. Alabama Ave.

706 & 708
N. Alabama Ave.

NCORR Grant Project

Our McNair Heights Neighborhood!

Off of Dr. H.E.
McNair Street
(formerly Poplar
Street)

NCORR: Affordable Housing Development Fund McNair Heights

NCORR: Affordable Housing Development Fund McNair Heights

NCORR: Affordable Housing Development Fund Overview

- Project Scope: Infrastructure for the extension of Berry Street to serve 26 anticipated homes. Construction of 8 of those 26 homes. Homes should be sold to families under 80% of AMI
- Total Project Budget: \$4,545,250 (estimated)
- Total Requested Amount: \$3,369,250 (estimated)

Council discussed the request. Assistant City Manager Livingston shared if the grant is awarded, he would administer the grant. Council and City Manager Salmon discussed the infrastructure with Mr. Whittle. Mr. Whittle shared Habitat will be responsible for contracting all the roadwork, and water/sewer work. Councilman Gaylor made a motion that the City of Goldsboro be the primary applicant for the grant for the construction of the McNair Heights Project. The motion was seconded by Councilman Broadway. Councilman Gaylor asked if this would be a fixed based design build contract. Mr. Whittle was not sure at this time. Councilman Gaylor shared he supported us going in a fixed price development contract format. After further discussion, the motion passed unanimously.

Insurance Waiver for Butts Mobile Home Movers to Relocate the City's Modular Building. Rick Fletcher, Public Works Director presented the following item.

The modular building located at Fire Station 4 is scheduled to be relocated to the Public Works complex and repurposed for IT office space and storage. All efforts to find a single contractor capable of relocating and setting up the modular building, and who also meets all the City's insurance requirements, have been exhausted.

Butts Mobile Home Movers Inc. is the only local contractor that has shown any interest in, or who is capable of, completing the entire relocation and set-up project. In fact, they accomplished the initial relocation and setup of the modular currently at Fire Station 4 and the Signal Shop modular in the Public Works compound in 2017. Since 2017, the City has updated the General Liability (GL) and Workers Compensation (WC) insurance requirements for anyone working on City property. Mr. Butts meets the auto insurance requirements, but not the GL or WC. According to the City's insurance carrier (AJG), auto liability is the largest exposure to risk.

Mr. Butts accomplished two previous modular relocations for the City in 2017 and is capable of accomplishing the current relocation. Hiring a general contractor who meets the GL and WC requirements to oversee the removal, transport and installation of the modular will more than likely double the cost to \$50K or \$60K.

Staff recommended council waive the Workers Compensation and General Liability requirements for Butts Mobile Home Movers, so they can be awarded the contract to relocate the City's modular unit.

Councilman Batts made a motion to waive the Workers Compensation and General Liability requirements for Butts Mobile Home Movers to relocate the City's modular building. The motion was seconded by Councilman Broadway and unanimously carried.

Public Safety Complex Repairs. Jamie Stanley, Deputy Public Works Director presented the following item.

The original 50-year-old building and the subsequent four building additions have sinking foundations causing structural separation between the roof and walls which has allowed water infiltration throughout the facility. Many windows have gaps along the sill that allow visible light to show through due to the shifting of the foundation and walls. Excessive water during rain and moisture from humidity is causing HVAC problems. Some new HVAC equipment has been installed, but the excessive moisture overwhelms the system. Portions of the facility are currently closed due to mold and the inability to regulate the interior atmosphere. Some interior electrical outlets and internet connections have flowing water inside them. The interior floor slab is sinking in multiple locations causing significant plumbing issues. An initial cost estimate to repair the existing facility is \$2 – 3M. A new 50,000 SF facility is estimated to cost \$10 – 15M.

Options to consider: 1) Repair the identified problems in the current facility; 2) Replace all but the newest building addition; 3) Build an entirely new complex. To make repairs, the next step will be to send out a Request for Proposal (RFP) to firms for competitive bids to create the project information and all bid items that will be required for the total project. Then the project management firm will follow that process with a formal bid to general contractors to perform all work identified.

Staff will produce an RFP for current building envelope and HVAC repairs to better inform Council of the expected costs.

Public Safety Complex Update

Key Facts

- The original building is 50 years old, along with the core plumbing and electrical.
- The foundation is still sinking.
- The foundation failure is causing structural failure of the interior and exterior walls.
- The roof connections to the supporting walls have separated due to foundation and wall movement.
- The roof and many windows have numerous water infiltration locations.
- The interior floor slab is sinking, causing significant plumbing and flooring issues.
- Some existing duct work is positive for mold.
- Some repairs will require asbestos abatement.

Public Safety Complex Update

Current Assessment Activities

- LynchMykins Structural Assessment Recommendations
 - Helical Pier Installation
 - Hire Building Envelope Consultant (waterproofing)
 - Remove cracked brick and block and repoint all cracked joints
- Turner & Townsend Heery Proposal for Owner's Representation Services
- Ram Jack Helical Pier Foundation Stabilization
 - 160 Helical Piers
 - 24 Slab Supports

Public Safety Complex Update

Estimated Costs

• Structural Assessment – LynchMykins	\$ 2,500.00
• Scope Development – Turner & Townsend	\$ 17,000.00
• Foundation Stabilization – Ram Jack	\$ 550,000.00
• HVAC System Total Replacement	\$ 1,250,000.00
• Building Envelope Repair (Roof, Walls, Windows)	TBD
• Exterior Brick and Interior Block Repair	TBD
• Plumbing and Electrical Repairs	TBD
• Interior Finishes (floors-ceilings-fixtures)	TBD

- New Public Safety Complex \$10-15 million

Foundation Repairs

- Helical Piers 160
- Column Piers 6
- Slab Supports 24
- Slab Repairs 2
- Step Rem/Rep

Mayor Ham discussed the issue and shared he has contacted Senator Tillis' office to seek help in funding the project. Mr. Stanley discussed the conditions of the building and stated the helical piers will not fix any item; it will only prevent the building from further settling. Assistant City Manager Livingston discussed the options for the building. There were no further comments.

Wastewater Reclamation Facility Expansion Engineering Design Services. Matt Livingston, Assistant City Manager presented the following item.

Approximately one year ago the City of Goldsboro was under a NC Department of Environmental Quality (DEQ) temporary sewer moratorium as the Water Reclamation Facility (WRF) exceeded 80% capacity by 1% (see attached NCDEQ memorandum). Much of the flow was due to water inflow and infiltration (I&I) into the sewer system during a very rain intensive year. The City worked with state officials to lift the moratorium by demonstrating the ongoing efforts to reduce I&I and received NCDEQ approval to permit projects up to 90% of the WRF capacity. Calendar Year 2023 WRF flows average 61% (9mgd of 14.2mgd) capacity in part due to drier conditions. While the City currently has some available capacity to support growth, that amount is quickly being used up as new development gets approved and is dependent on weather conditions. The City is permitted to discharge up to 17.6mgd but that is not adequate to meet expected future wastewater treatment needs.

In the FY23 budget, \$632,806 was approved for WRF expansion engineering design services. Staff seeks Council concurrence to design a plant that will increase our operational treatment capacity by at least 7mgd.

It was recommended that on-call engineering services be used for Wastewater Treatment Plant engineering design services to expand the existing facility by at least 7mgd while concurrently seeking a wastewater flow permit increase.

Council discussed the proposal. Council gave consensus for Assistant City Manager Livingston to move forward with the actions discussed.

Consent Agenda Review. Items G - I on the consent agenda were reviewed. Further discussion included the following:

Item H. Authorization of sale of substandard lots to adjacent property owner under Session Law 2004-94 (Senate Bill 1370) for 100 Whitfield Drive and S. Alabama Street (John H. Oliver, Jr.) Catherine Gwynn, Finance Director presented the item.

Mayor Pro Tem Mathews made a motion to accept the offer. The motion was seconded by Councilman Batts and unanimously carried.

Closed Session.

Upon motion of Mayor Pro Tem Matthews, seconded by Councilman Gaylor and unanimously carried, Council went into Closed Session for litigation purposes.

After the Closed Session was held, Council came out of Closed Session and back into Open Session.

Mayor Ham recessed the meeting at 6:29 p.m.

CITY COUNCIL MEETING

The City Council of the City of Goldsboro, North Carolina, met in Regular Session in Council Chambers, City Hall, 214 North Center Street, at 7:00 p.m. on August 7, 2023.

Mayor Ham called the meeting to order at 7:00 p.m.

Pastor Ronnie E. Spruill with Have Faith Ministries provided the invocation. The Pledge of Allegiance followed.

Roll Call.

Present: Mayor David Ham, Presiding
Mayor Pro Tem Brandi Matthews
Councilwoman Hiawatha Jones
Councilman Bill Broadaway
Councilman Charles Gaylor, IV
Councilman Greg Batts

Also Present: Tim Salmon, City Manager
Matt Livingston, Assistant City Manager
Ron Lawrence, City Attorney
Laura Getz, City Clerk

Approval of Minutes. Councilman Broadaway made a motion to approve the Minutes of the Work Session and Regular Meeting of July 17, 2023 and the Revised Minutes of the Work Session and Regular Meeting of May 15, 2023. The motion was seconded by Councilwoman Jones and unanimously carried.

Presentations.

Employee/Supervisor of Year Recognition. City Manager Salmon presented the following awards:

The Employee of the Year Award: Luke Miller. Officer Luke Miller put his training to use on June 6, 2023. He was flagged down by a mother whose 13-year-old daughter was having an anaphylactic reaction due to food allergies. The 13-year-old was not breathing on her own, giving the universal sign for choking or not being able to breathe by putting her hands around her neck. The mother had an EpiPen but did not know how to utilize it. Officer Miller took the EpiPen, correctly utilized it, providing the child with some relief to her allergic reaction.

Officer Miller called for EMS and kept an eye on the daughter. He also took the time to educate the mother on how to properly utilize the remaining EpiPen, in the event it would be needed in the future. EMS took several minutes to arrive on scene, and had Officer Miller not properly utilized the EpiPen, the outcome for the 13-year-old could have been worse.

Officer Miller’s work ethic and accomplishments reflect well on himself and the City of Goldsboro.

The Supervisor of the Year Award: Joshua Shockley. As the Event Center Manager, Josh Shockley has exhibited professionalism, integrity, and customer-focus as we continue to work through and out of the pandemic. He continues to go above and beyond to serve the citizens of Goldsboro and many other guests that visit the Goldsboro Golf Course and Event Center.

Josh continues daily, weekly, and monthly to put in place protocols for the Event Center to run as smoothly as possible. He and his staff work together to take care of their patrons daily. The citizens and guests of Goldsboro are continuously relaying

compliments regarding the service and professionalism they receive during their functions at the Event Center. The number of referrals and compliments continue to be a great asset to the success of the Event Center.

Josh has only been the Event Center Manager for a year, yet has accomplished a 67% increase in events over any year that the City of Goldsboro has owned the Event Center. For the month of January 2023, Josh brought in revenue in excess of \$21,000 for the month; this is 72.5% more than any other month in the history of the City owning and operating the Event Center.

Josh's work ethic, professionalism, integrity, and customer-focus reflect well on himself and the City of Goldsboro.

Susan Thornton Recognition. Recognize Susan Thornton, Senior Human Resources Consultant, for the Myers Johnson New Member Award presented at the Public Sector Human Resource Association’s annual meeting on March 16, 2023.

Since 1906, the Public Sector Human Resource Association has been a resource for comprehensive and timely HR industry news, jobs, policies, resources, education, and professional development opportunities.

The PSHRA has four distinguished awards that are given at their annual conference, among them is the Myers Johnson New Member Award. “The purpose of this award is to give appreciation and recognition to an individual for their meritorious contributions and energy as a new member of PSHRA. It is presented annually at the PSHRA Annual Conference. The recipient has graciously volunteered for a number of projects, is always eager to work for the good of the organization, willingly takes on tasks that others would prefer not to volunteer for and is generally able to work well under pressure.”

The City of Goldsboro was honored when Susan Thornton, Senior Human Resources Consultant. was the recipient of Myers Johnson New Member Award at the Marth 16th awards banquet. Ms. Thornton joined PSHRA in 2019 and was recognized for her many accomplishments with the chapter to include serving on the Achievement & Recognition, Social, Technology, and Conference Planning Committees. It is a distinction for the City to know that we have the best of the best in Human Resources professionals as judged by her peers. Ms. Thornton has been an invaluable asset to the City as we further our efforts to become a role model in the state of North Carolina for good governance.

Bernadette Dove, Human Resources Director presented a plaque to Ms. Thornton.

Justin Cates Recognition. Mayor Ham presented the following letter to Justin Cates and congratulated him on his success.



Public Hearings.
Z-10-23 Meares Bluff Village (Residential 20 A to Residential 6 CZ) – North of US 70 on the east side of N NC 111 (Meares Bluff Subdivision). Rezoning Request Withdrawn. The item was presented by Kenny Talton, Planning Director.

ADDRESS: Pickens Dr. & N NC 111
PARCEL #: 3611048404 & 3601933033
OWNER/APPLICANT: CE2, LLC

The applicant is requesting a conditional rezoning from the Residential 20 Agriculture Zoning District to the Residential 6 (R-6) Conditional Zoning District. The purpose of the Residential 6 (R-6) Conditional Zoning District is to accommodate both single and multi-family residential uses and to prohibit all activities of a commercial nature.

Access: Pickens Dr.
Area: 22.4 acres
Single-Family lots: 79 (3 phase construction)

Phase A – 35
Phase B – 21
Phase C - 23

North: Residential 20 Agriculture
South: Residential 20 Agriculture
East: Residential 20 Agriculture
West: Residential 16 & Residential 20 Agriculture

The properties are currently vacant.

The City's Land Use Plan locates these parcels within the Low-Density Residential designation.

This designation is intended to locate in areas where development pressures are the least.

The Residential 6 (R-6) Conditional Zoning District is not identified as a corresponding district for the Low-Density Residential land use designation. The application states that in 2008, the developer purchased sewer capacity on the Stoney Creek Church force main in anticipation for future development.

This is a conditional rezoning proposal to establish a single-family residential planned unit development consisting of 79 single-family lots, this development is proposed to be built out in three separate phases. The adjacent uses are the Meares Bluff Subdivision and the Whispering Woods Subdivision. The parcels would have access off Pickens Dr. which is off of N NC 111. The development proposes to incorporate 25% open space.

Staff has distributed this proposed conditional rezoning to several different departments as well as Seymour Johnson Air Force Base and NCDOT. There are no comments at this time, based off the concept design. If approved, this will require Site Plan submittal and will undergo TRC Review.

Staff is recommending approval of the conditional rezoning request based on the fact that this would aid in satisfying the growing demand for housing in the City of Goldsboro and would not be out of character with the surrounding area which is also residential in nature. The availability of water and sewer does support a higher density development which is allowed in the Residential 6 district.

The City of Goldsboro Planning Commission met on June 26, 2023, to review and make a recommendation regarding the rezoning request. Planning Commission voted 6 in favor 0 against.

At the July 17, 2023 Council meeting, the Mayor closed the public hearing and Council continued the vote until August 7, 2023 Council meeting.

On August 3, 2023, the applicant submitted a request for withdrawal of the rezoning application (Z-10-23).

Council shall vote to approve or deny the withdrawal request. If approved, no further action is required. If the withdrawal request is denied, Council shall vote to adopt the recommendation for approval and consistency statement that the Planning Commission has provided and vote to adopt the Approval Ordinance with the inclusion of the consistency statement, or council shall vote to deny and adopt the Ordinance to Deny with the inclusion of a statement that deems this rezoning request to be inconsistent. Council may also continue the public hearing to a date certain if they determine further discussion is needed.

Councilman Broadway made a motion to approve the withdrawal request. The motion was seconded by Councilwoman Jones and unanimously carried.

Public Hearing to Consider an Economic Development Agreement with ALTA Foods LLC and Wayne County.
Public Hearing Held and Resolution Adopted. The item was presented by Tim Salmon, City Manager.

ALTA Foods LLC desires to install certain machinery and equipment and expand its existing facility located in Goldsboro. This represents a total non-depreciated investment of at least \$2,000,000 in personal and real property, and is proposed to create at least seventeen (17) new jobs at this facility on or before December 31, 2025, with incremental achievement goals starting December 31, 2023.

The Goldsboro City Council believes the location of new industries and the expansion of existing industries is vital to the economic health of Goldsboro and to the welfare of its citizens. The City Council wishes to encourage such development by means of offering incentives to recruit new industries and to aid in the expansion of existing industries. Such incentives are predicated on the notion of expanding Goldsboro's tax base and providing additional jobs for Goldsboro citizens that pay wages higher than the current prevailing average hourly wage in the particular industry.

Pursuant to NC General Statute 158-7.1, a public hearing is being held on a proposal to provide economic incentives to ALTA Foods, LLC, totaling \$30,000 (\$14,700 by the City and \$15,300 by the County) over a 3-year period based on an incentive agreement with a \$2,000,000 personal and real property investment and the creation of at least 17 jobs.

Following the public hearing and depending on comments received, staff recommended Council consider adopting a Resolution authorizing the Mayor and City Clerk to execute the attached economic development agreement with ALTA Foods, LLC.

Mayor Ham opened the public hearing. No one spoke and the public hearing was closed.

Councilman Batts made a motion to adopt a Resolution authorizing the Mayor and City Clerk to execute the economic development agreement with ALTA Foods, LLC. The motion was seconded by Councilman Gaylor and unanimously carried. Council adopted the following entitled Resolution.

RESOLUTION 2023-52 “RESOLUTION AUTHORIZING THE MAYOR AND CITY CLERK TO EXECUTE AN ECONOMIC DEVELOPMENT AGREEMENT WITH ALTA FOODS, LLC.”

Public Comment Period. Mayor Ham opened the public comment period, no one spoke and the public comment period was closed.

Consent Agenda – Approved as Recommended. City Manager Salmon presented the Consent Agenda. All items were considered to be routine and could be enacted simultaneously with one motion and a roll call vote. If a Councilmember so requested, any item(s) could be removed from the Consent Agenda and discussed and considered separately. In that event, the remaining item(s) on the Consent Agenda would be acted on with one motion and roll call vote. Councilman Gaylor moved the items on the Consent Agenda, Items G-I be approved as recommended by the City Manager and staff. The motion was seconded by Councilman Batts and a roll call vote resulted in all members voting in favor of the motion.

The items on the Consent Agenda were as follows:

Amending a Grant Project Fund Ordinance – 2010 Sewer Bonds (S1104). Ordinance Adopted. The item was presented by Catherine Gwynn, Finance Director.

Council adopted a grant project budget ordinance for the 2010 Sewer Bonds at the May 17, 2010 council meeting in the amount of \$8,605,000 for various sewer system improvements. The fund has been amended several times over the years to appropriate investment income on the unspent proceeds.

In FY21, the City had to repair the Seymour Johnson Air Force Base sewer outfall and in order to utilize remaining 2010 bond proceeds the project was accounted for in Fund S1104. The original bond proceeds were recognized in the Utility Fund, so a transfer of funds was budgeted in FY21 in the Utility Fund and transferred to the 2010 Sewer Bonds project fund (S1104). This amendment recognizes the appropriation of revenues and expenses in the project fund. This amendment will also close this project fund.

It was recommended that Council adopt the following entitled Grant Project Ordinance amendment for the 2010 Sewer Bonds Capital Project Fund (S1104). Consent Agenda Approval. Gaylor/Batts (6 Ayes)

ORDINANCE 2023-47 “AN ORDINANCE AMENDING THE 2010A SANITARY SEWER IMPROVEMENTS CAPITAL PROJECT FUND”

Authorization of sale of substandard lots to adjacent property owner under Session Law 2004-94 (Senate Bill 1370) for 100 Whitfield Drive and S. Alabama Street (John H. Oliver, Jr.) Resolution Adopted. The item was presented by Catherine Gwynn, Finance Director.

Staff has received an offer to purchase on city-owned property deemed substandard lots. Council must either accept or reject the offer, and if accepted authorize City officials to execute instruments necessary to transfer ownership. (Session Law 2004-94 Senate Bill 1370)

The following offer has been received:

100 Whitfield Drive
Offeror: John H. Oliver, Jr.
Offer: \$1.00
Bid Deposit: \$1.00
Parcel #: 46657 Pin #: 2599557808
Tax Value: \$3,110.00 Zoning: R-6

S. Alabama Avenue
Offeror: John H. Oliver, Jr.
Offer: \$1.00
Bid Deposit: \$1.00
Parcel #: 46648 Pin #: 2599556817
Tax Value: \$350.00 Zoning: R-6

These are both substandard lots as determined by the Planning department, therefore the minimum offer is \$1.00 per lot. If the offers are accepted by Council, the Planning Department will notify the adjacent property owner(s) to determine if there is an interest in the lot. If there is, procedures of SL 2004-94 will be followed. If not, City staff will execute documents necessary to transfer title to Mr. Oliver. The earnest money deposit of \$1.00 per lot has been received in the form of a money order.

It was recommended that the City Council accept or reject offer on 100 Whitfield Drive and S. Alabama Street and if accepted, adopt the following entitled resolution. Consent Agenda Approval. Gaylor/Batts (6 Ayes)

RESOLUTION NO. 2023-53 “RESOLUTION AUTHORIZING SALE OF SURPLUS SUBSTANDARD REAL PROPERTY UNDER SESSION LAW 2004-94 SENATE BILL 1370”

Operating Budget Amendment FY23-24. Ordinance Adopted. The item was presented by Catherine Gwynn, Finance Director.

Council adopted the FY23-24 annual operating budget on June 20, 2023.

Public Works – Building & Grounds

The Public Works Building and Grounds division has been asked to handle the mowing of the enhancement areas previously managed by Planning. The original funding was moved from Planning to Parks and Recreation with the creation of the FY24 budget. Upon further analysis of the duties required, Ms. Felicia Brown, Parks and Recreation director determined that her department could not manage the enhancement areas outside of the Welcome Signs so the task was assigned to Public Works. In order to accomplish the additional work responsibilities, Mr. Rick Fletcher, Public Works Director requested an additional \$16,000 in part-time temporary labor for Buildings and Grounds. The additional appropriation will be funded with a reduction of part-time temporary labor in the Parks and Recreation department.

Solid Waste

At the June 20, 2023 council meeting, Mr. Rick Fletcher, Public Works Director, requested an appropriation of \$231,000 for the purchase of a new trash compactor for the transfer station to replace the existing compactor that is approximately 40 years old. Mr. Fletcher has received an estimate for the replacement of the compactor at approximately \$349,000. As discussed at the June 20th meeting, the remaining balance of \$119,000 to purchase the compactor must be appropriated in the FY24 budget. This will be funded with an appropriation of fund balance.

Transfers – General Fund

At the June 20, 2023 council meeting, an amendment to the Community Relations Special Revenue Fund (G1108) was presented to address some minor corrections needed to the fund. There was an allocation error made in June, 2020 when creating the fund and it was shorted \$1,720.60. I was not able to include that in the final budget amendment for FY23. I have included the transfer appropriation in the current budget, and it will be funded with an appropriation of investment income.

Agency Support

At the July 17, 2023 council meeting, Ms. Sherry Archibald, Executive Director of United Way of Wayne County, Inc., presented the FY24 non-profit funding recipients. The list was approved by Council as presented.

Agency	Approved Amount
4Day Movement	\$9,000.00
WAGES	\$11,000.00
Boys & Girls Club	\$9,000.00
Communities in Schools	\$13,500.00
Literacy Connections	\$5,000.00
Arts Council	\$6,000.00
Wayne County Museum	\$5,000.00
WISH	\$11,500.00
WATCH	\$15,000.00
Total	\$90,000.00

Stormwater Fund

In preparing the budget estimates for the debt service, I inadvertently made an error in coding a section of the new debt service to the General Fund when it should have been the Stormwater Fund. The debt service in Stormwater is short by \$78,391.00 and needs to be appropriated. This will be funded with a reduction of contingency.

Purchase Order Rollover

Included in the attached ordinance amending the annual operating budget for fiscal year 2024 are the appropriations necessary to re-establish encumbrances for the individual outstanding purchase orders as of June 30, 2023 that will be honored in the new fiscal year (FY24). Also provided is a purchase order rollover listing by fund and includes a brief description of the items/services. Departments must submit rollover requests in mid-July after submitting final invoices for June 30 to allow Finance a chance to clear out prior year bill payments. It was requested that rollover requests should be more than \$5,000. An analysis of fund balance appropriated is also attached.

Items/services on the list represent construction contracts or service contracts that require significant time to completion or implementation which extends beyond the boundaries of the annual operating budget year from July 1 through June 30.

Purchase orders for project funds are presented for informational purposes only and are not included in the attached ordinance as they are not annual operating type funds.

The Local Government Commission of the State Treasurer’s Office recommends following the method of Reserve for Encumbrances that the City uses above. The other acceptable method offered requires the City to hold open the prior fiscal year to account for encumbrances. Although it is an acceptable method, the LGC does not recommend the use of this method.

Analysis of Appropriated Fund Balance (Operating Funds Only)
General Fund

Date	Description	Adopted
6/20/2023	Ord 2023-43 FY23-24 Adopted Budget	\$ 1,500,000.00
	Current Year Appropriations	<u>\$ 1,500,000.00</u>
8/7/2023	FY22-23 Purchase Order Rollovers	\$ 2,063,324.43
8/7/2023	Balance of trash compactor for Solid Waste Proposed	<u>119,000.00</u>
		\$ 2,182,324.43
	Current Year with Proposed	<u>\$ 3,682,324.43</u>

Stormwater Fund

Date	Description	Adopted
6/20/2023	Ord 2023-43 FY23-24 Adopted Budget	\$ -
	Current Year Appropriations	<u>\$ -</u>
8/7/2023	FY22-23 Purchase Order Rollovers	\$ 136,455.00
	Proposed	<u>\$ 136,455.00</u>
	Current Year with Proposed	<u>\$ 136,455.00</u>

Utility Fund

Date	Description	Adopted
6/20/2023	Ord 2023-43 FY23-24 Adopted Budget	\$ -
	Current Year Appropriations	<u>\$ -</u>
8/7/2023	FY22-23 Purchase Order Rollovers	\$ 2,911,751.35
	Proposed	<u>\$ 2,911,751.35</u>
	Current Year with Proposed	<u>\$ 2,911,751.35</u>

Downtown MSD Fund

Date	Description	Adopted
6/20/2023	Ord 2023-43 FY23-24 Adopted Budget	\$ -
	Current Year Appropriations	<u>\$ -</u>
8/7/2023	FY22-23 Purchase Order Rollovers	\$ 9,531.51
	Proposed	<u>\$ 9,531.51</u>
	Current Year with Proposed	<u>\$ 9,531.51</u>

Analysis of Purchase Order Rollovers by Fund (FY23 to FY24)

General Fund	\$ 2,063,324.43
Stormwater Fund	136,455.00
Utility Fund	2,911,751.35
Downtown MSD Fund	9,531.51
Total Operating Funds	<u>\$ 5,121,062.29</u>

Smeal Aerial Fire Truck	\$ 1,117,653.00
Police Evidence & Fire Station Renovation	47,303.85
TIGER Streetscape	11,072.72
VUR MRF Feasibility Grant	67,974.00
Stormwater Drainage Projects	421,318.51

Total Project Funds	<u>\$ 1,665,322.08</u>
----------------------------	-------------------------------

Total All Fund Types	<u>\$ 6,786,384.37</u>
-----------------------------	-------------------------------

It was recommended that Council adopt the following entitled ordinance to amend the FY23-24 Operating Budget for the General Fund, Stormwater Fund, Utility Fund and Downtown MSD Fund. Consent Agenda Approval. Gaylor/Batts (6 Ayes)

ORDINANCE NO. 2023-48 “AN ORDINANCE AMENDING THE BUDGET ORDINANCE OF THE CITY OF GOLDSBORO FOR THE 2023-24 FISCAL YEAR”

Items Requiring Individual Action

Operating Budget Amendment FY23-24 – Wayne County Chamber of Commerce Allocation. Ordinance Adopted. The item was presented by Catherine Gwynn, Finance Director.

Council adopted the FY23-24 annual operating budget on June 20, 2023.

Agency Support

The adopted FY2023-24 budget included an allocation of \$20,00.00 for Agency Support-Annual Allocation.

Due to the impact of S.B. 473 (Session Law 2021-191), this budget amendment is presented to allocate the \$20,000.00 to Agency Support – Wayne County Chamber of Commerce. The Mayor should be excused from voting since he is an ex-officio member of this board.

It was recommended Council adopt the following entitled ordinance to amend the FY23-24 Operating Budget for the General Fund to allocate an appropriation to the Wayne County Chamber of Commerce.

The Mayor requested to excuse himself from voting. Councilman Gaylor moved to allow the Mayor to be excused from this discussion due to conflict. The motion was seconded by Councilman Broadaway and unanimously carried. Mayor Ham left the meeting at 7:31 p.m.

Councilman Gaylor made a motion to amend the FY23-24 Operating Budget as presented. The motion was seconded by Councilwoman Jones and unanimously carried. Council adopted the following entitled Ordinance.

ORDINANCE NO. 2023-49 “AN ORDINANCE AMENDING THE BUDGET ORDINANCE OF THE CITY OF GOLDSBORO FOR THE 2023-24 FISCAL YEAR”

The Mayor returned to the meeting at 7:32 p.m.

Adoption of an Ordinance Amending Chapter 115: Alcoholic Beverage Permits, implementing a Social District in the City of Goldsboro. Ordinance Adopted. The item was presented by Gregory Mills, Downtown Development.

City Council was presented an update on Social District research and recommendation on June 20, 2023. The City of Goldsboro Downtown Development Office, in collaboration with several city departments, proposes Social District implementation based on the improved socio-economic impact for the city. On July 17, 2023, City of Goldsboro Downtown Development Office recommended adoption of Ordinance amending Chapter 115 to City Council. This recommendation was postponed.

In June 2022, House Bill 211 (HB 211), Social District/Common Area Clarifications, passed both the House and Senate with bi-partisan support and was subsequently signed into law by the Governor on July 7, 2022. Included was a provision allowing local governments to create social districts in North Carolina. Since that time 40+ municipalities have successfully implemented their Social Districts across NC. ABC Permittees and Downtown Merchants in Goldsboro overwhelmingly approve a Social District downtown.

Concerns were raised on June 20, 2023, about pedestrian safety crossing Ash Street to John Street from the Firehouse business. The City Planning Department has contacted NCDOT to obtain information for installing a pedestrian crossing signal. An amended boundary option to exclude City Hall is also included for consideration.

It was recommended that Council adopt the following entitled Ordinance amending Chapter 115: Alcoholic Beverage Permits in the City of Goldsboro’s Code of Ordinance creating a Downtown Social District in the City’s downtown area.

Goldsboro Social District Refresh Greg Mills, Business & Property Development August 7, 2023  www.goldsboronc.gov	What is a Social District? • A social district is a defined area in which a person may consume alcoholic beverages <u>from an official container sold by an approved ABC permittee located within defined social district boundaries and defined days and hours of operation</u>  www.goldsboronc.gov
--	---

There are now over 40 Social Districts in NC

Albemarle - Asheboro - Cary (approved) - Charlotte – Southend & Plaza Midwood - Cornelius – expanded - Davidson - Durham - Elkin (approved) - Elon- Fayetteville- Franklinton- Garner- Gastonia- Greensboro x2- Greenville- Hickory- High Point- Huntersville- Kannapolis- Lake Norman- Laurinburg- Lenoir- Madison- Manteo- Marion (approved)- Monroe- Newton- Norwood- Oxford- Pilot Mountain- Raleigh – expanded- Rutherfordton (approved)- Salisbury- Selma- Statesville- Sylva- Tarboro- Washington- Wendell- Whiteville- Wilson- Youngsville



www.goldsboronc.gov

Why Social Districts

- The fastest growing downtown development program in the State
- **Proven Economic driver** for increased revenue for downtown businesses
- Attracts new events and new visitors
- Attracts more businesses to downtown
- Incentivizes retail establishments to stay open later
- Increases pedestrian activity and provides a variety of experiences
- **Low implementation cost, low maintenance cost**



www.goldsboronc.gov

Who Can Sell Alcohol in a Social District?

Only ABC permittees holding approved **on-premise ABC permits** may sell alcohol to be consumed in a social district.

Special One-time ABC permits used for non-profit organization events at the HUB or Freedom Field are **not legally approved** to sell alcohol into the Social District.

This results in 3 options for events held inside the Social District such as the HUB or Freedom Field.

1. An event that **chooses to sell alcohol with a Special One-time ABC permit** must be **closed to the Social District**. Therefore, events serving alcohol will operate as they have in the past – no alcohol comes in and no alcohol goes out of the defined event space.
2. An event that **chooses NOT to sell alcohol at their event** may choose to be **open to the Social District** – people with alcohol legally obtained from and acting in accordance with the Social District may attend
3. An event that **chooses NOT to sell alcohol at their event** may choose to be **closed to the Social District**, meaning no alcohol is allowed inside their event space

Revised Social District Boundary and Hours

Proposed Area to Include current ABC Permittees

Center St from Ash to Spruce

James to John on:

Mulberry, Walnut, Chestnut, Spruce

Space around City Hall buildings will be excluded

10am – 10pm

Monday through Sunday

Only on-premise ABC permittees can sell alcohol to the Social District

Mostly restaurants open at 10 am

Sunday 10am to accommodate Brunch Bill
Goldsboro City Council approved the sale of alcohol at 10 am on Sunday in 2017



Most Common Question

If my business is in the social district, but I **do not** want customers coming into the business with alcoholic beverages, do I have to allow it?

No. any business located in, or contiguous to, the designated social district has the option to participate, or not, in allowing customers with beverages to enter their premises- These window/door decals display preferences - Information also posted on the city Social District website



Additional Rules for ABC Permittees to Sell Alcohol in the Social District

- Alcoholic beverages that are being sold to be consumed in a social district **can only be sold in an official container** that meets all the following requirements:
 - ✓ The container clearly displays the ABC permittee from which the alcoholic beverage was purchased
 - ✓ The container clearly displays a logo or some other mark that is unique to the social district in which it will be consumed
 - ✓ The container clearly displays the date the beverage was purchased
 - ✓ The container displays, in no less than 12 -point font, the statement, "Drink Responsibly – Be 21"
 - ✓ The container is not made of glass
 - ✓ The container cannot hold more than sixteen fluid ounces



www.goldsboronc.gov



What Requirements Do Customers Have to Follow Within a Social District?

- ✓ Any alcoholic beverages consumed in the social district outside of the approved ABC permitted business **must be consumed from an official container**
- ✓ A person can only possess and consume alcoholic beverages purchased from an approved ABC permittee located in the social district. **A person cannot bring their own personal alcohol into the social district for consumption**
- ✓ **A person cannot pour their alcoholic beverage into any personal type of container**



www.goldsboronc.gov

City performed research & due diligence

- ✓ Key city departments held several meetings with various stakeholders to discuss pros and cons of implementing Social Districts including City management, Planning, Downtown Development and Goldsboro Police Department (GPD)
- ✓ GPD reached out to several neighboring communities who already implemented Social Districts and found no major concerns resulting from implementation
- ✓ The City Attorney has reviewed the proposed ordinance and found no issues
- ✓ The majority of ABC permitted businesses support implementing a Social District



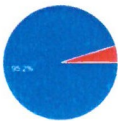
www.goldsboronc.gov

City performed research & due diligence

- The majority (95%) of downtown merchants inside the Social District support implementing a Social District

Based on your new understanding, do you agree with establishing some form of Social District in Goldsboro this year?

71 responses



Yes
No
Maybe



www.goldsboronc.gov

Any questions??



www.goldsboronc.gov

Council discussed the presentation regarding Social Districts. Mr. Mills, Council, City Attorney Lawrence and City Manager Salmon discussed the effective date of the social districts. Councilman Batts made a motion to adopt the Ordinance amending Chapter 115, which will take effect 60 days from the day of approval. The motion was seconded by Councilman Gaylor. City Manager Salmon clarified that City Hall would not be included in the Social District. Council unanimously approved the following entitled Ordinance.

ORDINANCE NO. 2023-50 "AN ORDINANCE AMENDING CHAPTER 115: ALCOHOLIC BEVERAGE PERMITS, OF THE CITY OF GOLDSBORO'S CODE OF ORDINANCES, AND CREATING THE DOWNTOWN GOLDSBORO SOCIAL DISTRICT"

City Manager's Report.

City Manager Tim Salmon thanked the Goldsboro Police Department, the Wayne County Sheriff's Office, and everybody else that participated in the National Night Out on August 1st. He shared the Goldsboro Golf Course hosted the Wayne County Amateur Tournament; there were 142 golfers and thanked Obie and everybody that made that happen. North Carolina Freedom Fest will be held September 8th and 9th, in downtown Goldsboro.

Mayor and Councilmembers' Comments.

Mayor Ham shared the following comments: I'd like to read something in memory of Mr. Thomas Rice. On July 18th of this year someone well known in our community, Mr. Thomas Rice, unexpectedly passed away. Many of us knew Mr. Rice as a man who was passionate about helping those unhoused men and women in our community. Thomas was optimistic and confident that his dream of providing a program of temporary housing, medical and addiction treatment, would eventually happen. Those of us who knew him respected his tireless efforts and persistence to accomplish his goal. The restoration of Hope Village was his dream. Although not completed, Thomas did see the beginning of his dream before his passing. He had planned a Community Day Event this past Saturday to provide medical evaluation and counseling to those in need and bring the issue of their plight to the public's attention. Although Thomas was not there, two of his ardent supporters, Mr. David Simmons and Archbishop Slater, made sure that it happened. The location was a nearby homeless encampment. It was well attended, with service providers from Kinston, Lenoir County, Campbell University, and many local organizations. As I walked around and spoke to the many service providers and visitors, it was very evident that the spirit of Thomas was present. Mrs. Rice was present, and expressed her delight that the event was carried on in his memory. I'm sure Thomas was looking down on the assembled group with a big smile.

Councilman Batts had no comment.

Councilman Gaylor shared the following comments: The healthcare fair this past Saturday; they did a phenomenal job. Ms. Donna Rice, Archbishop Slater, his business partner David Simmons, and all the volunteers that came together to pull that off in his honor and in his memory. A huge thank you to them for the work that they put in trying to figure out all the little notes that Thomas kept in his head and didn't keep in a little notepad for people to be able to see who was supposed to pick up porta potties; great job guys, I appreciate it. National Night Out, echoing the City Manager's comments, huge success. Anytime you walk down the street, and you see that many people in Herman Park, and it's that positive environment; Target's giving away stuff, you've got kids playing, the Kiwanis train is running. Just a fantastic use of the park and I could not be more grateful to our law enforcement for being willing to put in that time and that energy, and I realize a lot of those folks were there off hours and I realize how exhausting it was; it was hot, but thank you so much for being there. Next, we approved an economic development package tonight, a little incentive package for something, and we see those come before council quite often, but I want to draw a little bit of significance to this one. It wasn't the biggest one you are ever going to see approved, but to me it was pretty meaningful because it was a local family; a local multigenerational entrepreneurial family. They live here in Goldsboro, they pay taxes here in Goldsboro, their business is located here in Goldsboro, other members of their executive team live here in Goldsboro. This isn't going out and trying to recruit and steal from somebody else; this is growing our own. I always look forward to being able to celebrate and to grow those folks that have not just invested some money here, but also put their own personal flag and their personal brand in the ground here. And lastly to Mr. Justin Cates, I don't think folks realize how special you are when you actually get to the point of being paid to play a sport. Being in that 1% or a 10th of 1% that ever actually get to cash a check. Just thinking about guys that I that I knew and went to high school with; Montrell Coley got drafted by the Saints, Jimmy Graham who got drafted originally by the Saints, Manny who originally got drafted by the 49ers, you've got Justin, he's played in Canada. There's a lot of athletic talent here in Goldsboro and that's pretty neat that we got to add to that list of professional athletes tonight, so congratulations to him and his family for all the work and hopefully it's paying off.

Mayor Pro Tem Matthews shared the following comments: I want to publicly say happy personal holiday to our Clerk, who works really, really hard to personally keep me straight and the rest of us straight. I also wanted to invite District 4 to come swim with me tomorrow at Mina Weil Pool; I'll be there from 12:30 to 3:00. Adults, you'll have to pay your way, but the kids get to swim on me tomorrow; look forward to celebrating those kids who finished summer school, and then as they prepare to start the new school year. Be safe tonight, thank you.

Councilman Broadway shared the following comments: I'd like to also say Happy Birthday to our City Clerk, and also congratulations to our employee and supervisor of the year; they're emblematic of the quality of people we have working here in Goldsboro; the effort they put out. Congratulations.

Councilwoman Jones shared the following comments: Happy Birthday Laura. May you have many, many more. I also would say blessings to those students that started school back today; you're very, very important to this community. You're going to be our young citizens and our future, and I'm praying that your educational experience will cause you to want to go on to a higher journey; and blessings to you. I also want to say to the community, please continue to follow safety procedures. We are, all of us, I think all of our districts are working on community crime watching and trying to make sure and trying to stay safe and trying to help our Police Department. Also, I've had the opportunity along with many of us here on this dais to attend the Purple Heart ceremony; it was a really beautiful event. This time it was bittersweet because my relative is no longer here with us, but I was still there. The speaker challenged me to be all the things that he went through, and just how dynamic he is challenged me to do and be even more.

Mayor Ham shared the following further comments: Councilwoman Jones, as you mentioned, some of us were there and it was very inspirational to hear guest speakers speak. A man who was severely wounded in Afghanistan, and has endured years of suffering, and getting through his wounds, but has a spirit that we all, I'm sure came away from thinking, boy I wished I had that spirit in me; it was motivating to hear him speak. Also, as Councilman Broadaway mentioned, our National Night Out. It was a great turn out this year, probably the largest one we've had that I can remember going to, and the weather was fine. I want to thank our Police Department, all the members of our Police Department and other services that participated, all of our vendors that were out there that gave away free food, or if they charged any at all it was a very minimal amount of money. We had the Sheriff's Department out there. This is a great event that has been ongoing for 40 years now, this is the 40th anniversary of National Night Out, and I'm just pleased with the participation by our citizens that went out to this. Let me just add to the congratulations Mrs. Getz. You know, every organization has a key person in it that keeps the wheels turning, keeps everybody in the place they're supposed to be, keeps their paperwork, their schedules, and all that stuff happening; you're the cog in the wheel that makes this happen, Laura. We love you, we appreciate you daily, and even though today is your birthday we're going to celebrate it again tomorrow with lunch. So, thank you so much for all you do for us, and for me personally.

There being no further business, Mayor Ham adjourned the meeting at 7:59 p.m.




David Ham
Mayor


Laura Getz
City Clerk