

**GOLDSBORO CITY COUNCIL
REGULAR MEETING AGENDA
FRIDAY, FEBRUARY 13, 2026**



(Please turn off, or silence, all cellphones upon entering the meeting.)

1. Call to Order

Lane Tree Golf Club, 2317 Salem Church Rd, Goldsboro, NC 27530

2. Roll Call

3. Adoption of the Agenda (if needed)

3.1 Agenda

4. Utility Rate and Work Program Overview

4.1 Presentations

5. Regional Merger Update and Discussion

6. Other City Council Discussion Items

7. Adjournment

The City of Goldsboro will make reasonable accommodations for access to City services, programs, and activities, and will make special communication arrangements for persons with disabilities. Please call (919) 580-4330 by noon on the Thursday prior to the meeting to make arrangements.

Agenda
 2026 City of Goldsboro Council Retreat
 Lane Tree Golf Club
 2317 Salem Church Road, Goldsboro, NC 27530
 Facilitated by Joe Durham

Thursday, February 12, 2026

- | | |
|----------------------|--|
| 8:00 – 8:30 | Breakfast |
| 8:30 – 8:35 | Welcome/Call to Order/Adoption of the Agenda (Mayor Gaylor) |
| 8:35 – 8:50 | Overview of Retreat and Expectations (Matt/Joe) |
| 8:50 – 9:45 | Review of 2025 Residents Survey <ul style="list-style-type: none"> • Individual Council insights – small groups • Council consensus about results |
| 9:45 – 10:00 | Break |
| 10:00 – 10:30 | Alignment of Survey Results and Strategic Plan Goals Exercise |
| 10:30 – 12:00 | Council Budget Committee Report on FY 2026-27 Budget Issues: <ul style="list-style-type: none"> * Review of Budget Process and Calendar * Revenues – Property Taxes and Sales Taxes * Health Insurance * Pension * COLA * Future Budget Committee Items: Schedule of fees <div style="text-align: right; padding-right: 40px;"> Operating budget review
 Budget recommendations </div> |
| 12:00 – 1:00 | Lunch (Legislative Update) |
| 1:00 – 2:15 | Review of Financial Guidelines, Use of Reserves, and Capital Improvement Plan Financing (Davenport) |
| 2:15 – 2:30 | Break |

- 2:30 – 4:00** Trending Issues for 2026
- Updates on (30 Minutes):
 - 2026 Street Improvement Program
 - Public Safety Facility – Overview of proposal to improve current facility. Steps being taken now to assist in deciding about a future facility(ies).
 - City Hall Safety Update
 - TC Coley Future and Opportunities (30 minutes)
 - Update about next steps for Goldsboro Housing Authority relationship with the City of Goldsboro (15 minutes)
- 4:00 – 5:00** Teambuilding led by Joe Durham
- Effective City Councils
 - What are your values?
 - Teams Exercise – how to spend \$2M?
- 5:00 – 7:00** Council dinner at Lane Tree Golf Course

Friday, February 13, 2026

- 8:00-8:30** Breakfast
- 8:30– 8:35** Welcome/Call to Order
- 8:35 – 10:00** Utility Rate and Work Program Overview (Stantec)
- Water
 - Sewer
 - PFAS Mandate
 - Sewer Master Plan
- Regional Merger Update and Discussion
- Eureka Agreement
- 10:00 – 10:15** Break
- 10:15 – Noon** City Council items not addressed during retreat and discussion
- Noon – 1:30** Lunch Wrap-up with Staff



City of Goldsboro, NC

Water and Sewer Financial Planning FY 2027

2/13/2026



Agenda

- 1) Overview
- 2) Assumptions
- 3) Financial Plan Scenarios
- 4) Benchmarking
- 5) Summary





Financial Plan Approach

Revenue Requirements

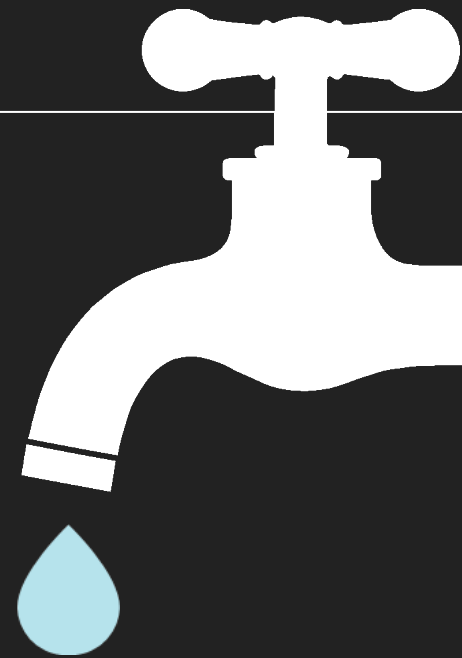
- Forecast of system operating expenditures
- Forecast of capital investments including existing debt obligations

Revenue Forecast

- Forecast of system demands and customer counts
- Development of revenue forecast with existing rates and fees

Evaluate Key Metrics

- Sufficiency of revenue to meet revenue requirements
- Ability to fall within range of reserve targets
- Meet debt service coverage requirements



Capital Costs

Debt Service

Operating Costs

Financial Planning Assumptions

- Fund balance as of 7/1/2025
 - \$39M, equivalent to approximately 25 months of operating expenses
- FY26 budget used as starting point for modeling
 - Expenditures inflated on a line-item level by expenditure type (average annual 3.3%)
- Total outstanding principal debt service of \$24M
- Significant projected capital spending: \$485M (FY 26 - FY 36)
 - \$107M for 3.5 MGD Water Reclamation Facility Treatment Basin (Design: FY 2026 - FY 2028, Construction FY 2030 - FY 2032)
 - \$220M for New Water Plant (Design FY 2032, Construction FY 2035)
 - Assuming the majority of CIP will be debt funded (SRF and Bonds)
 - Assuming project costs inflate at 3% per year

Financial Planning Targets

- Sufficient Reserve Levels
 - Target reserve at 6-months of annual operating expenses
- Structural Balance of Revenues to Expenditures
- Debt Service Coverage: Ratio of net income to debt payments
 - All-In Debt Service = Min of 1.00 times annual payment requirements
 - Senior Debt Service = Min of 1.25 times annual payment requirements

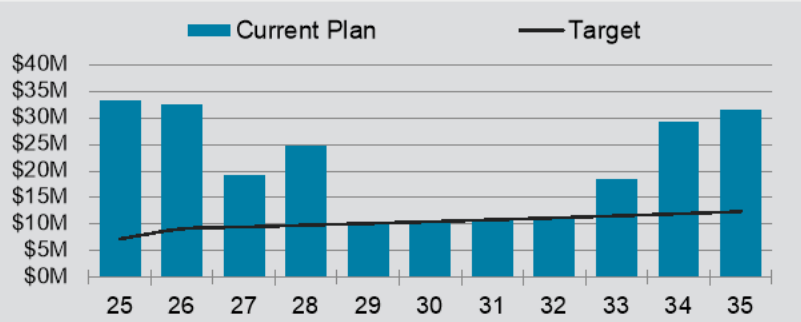


Financial Plan Scenarios

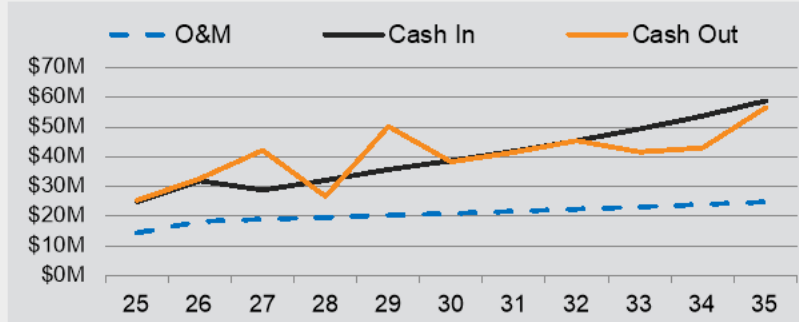
Reminder from Last Year: 2025 Rate Recommendation / Forecast

	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032	FY 2033	FY 2034	FY 2035	
Water Rate Plan	2.00%	7.50%	13.00%	13.00%	13.00%	9.00%	9.00%	9.00%	9.00%	9.00%	9.00%	
Sewer Rate Plan	2.00%	7.50%	13.00%	13.00%	13.00%	9.00%	9.00%	9.00%	9.00%	9.00%	9.00%	
Senior-Lien Debt Coverage	11.59	11.17	4.14	4.05	5.11	5.91	1.82	1.56	1.77	2.01	1.21	Min 1.25
All-In Debt Service Coverage	3.68	3.01	2.29	2.50	3.15	3.64	1.56	1.34	1.60	1.83	1.15	Min 1.00
Total General - Inside City Bill	\$86.11	\$92.57	\$104.61	\$118.23	\$133.62	\$145.66	\$158.77	\$173.03	\$188.61	\$205.59	\$224.09	

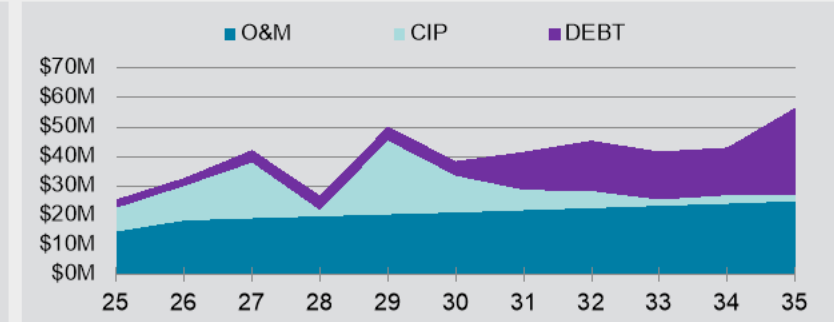
Operating Fund



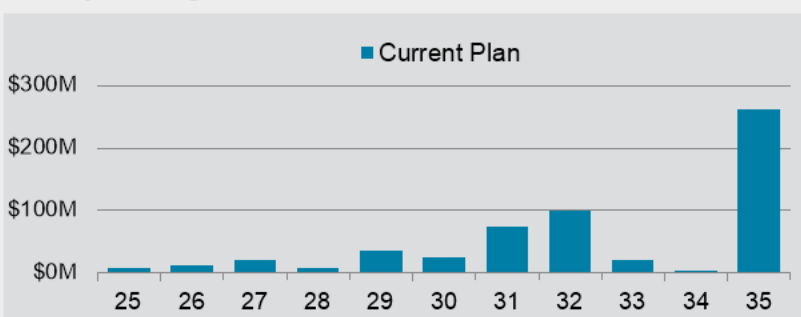
Revenues vs. Expenses



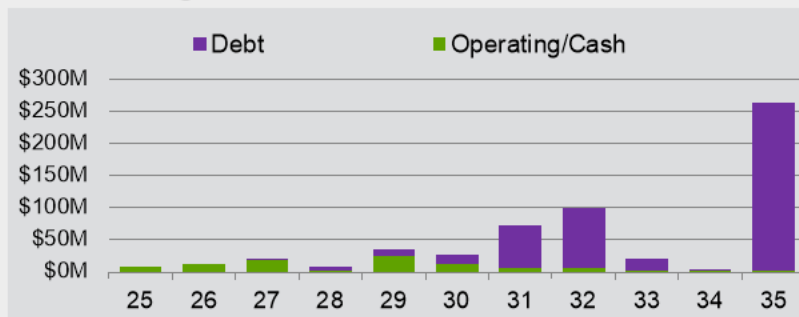
Expenses by Type



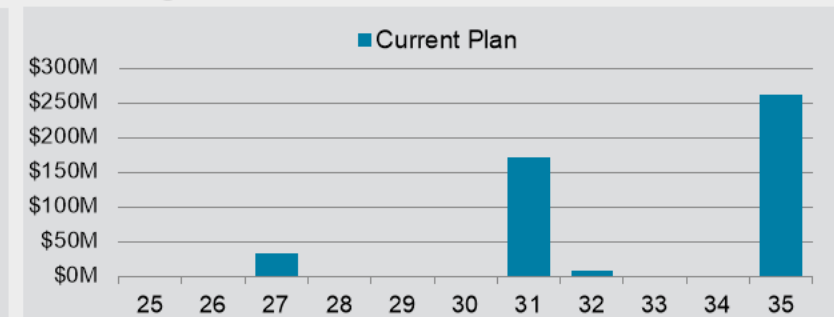
CIP Spending



CIP Funding



Borrowing



Scenario 1: 0% Annual Rate Increases

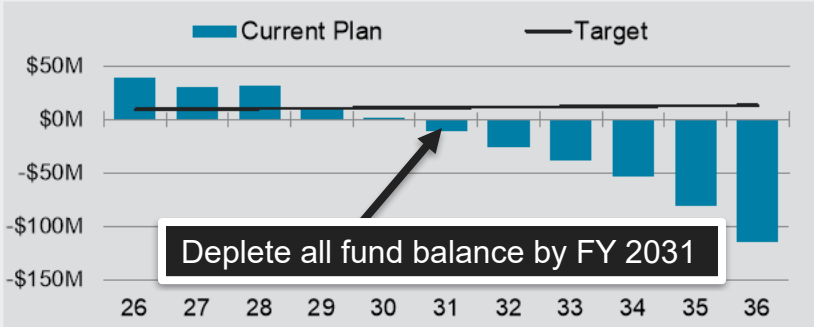
WWTP Construction in FY 2030

	FY 2026	FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032	FY 2033	FY 2034	FY 2035	FY 2036
Water Rate Plan	7.50%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Sewer Rate Plan	7.50%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Senior-Lien Debt Coverage	10.49	9.75	6.57	4.87	0.55	0.33	0.21	0.13	0.07	0.00	-0.03
All-In Debt Service Coverage	2.83	2.62	2.10	1.70	0.44	0.28	0.18	0.12	0.06	0.00	-0.03
Total General - Inside City Bill	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57

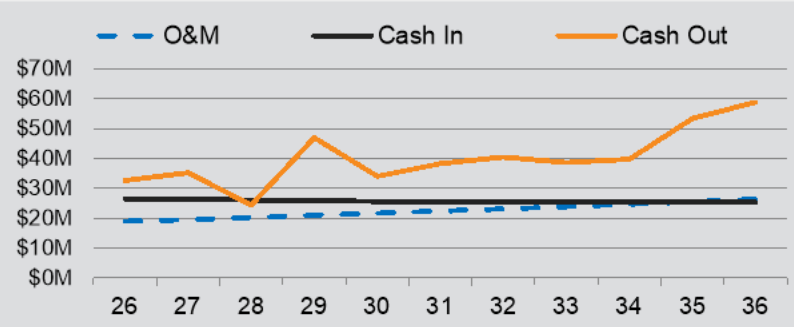
Do not meet Debt Coverage Requirements

Min 1.25
Min 1.00

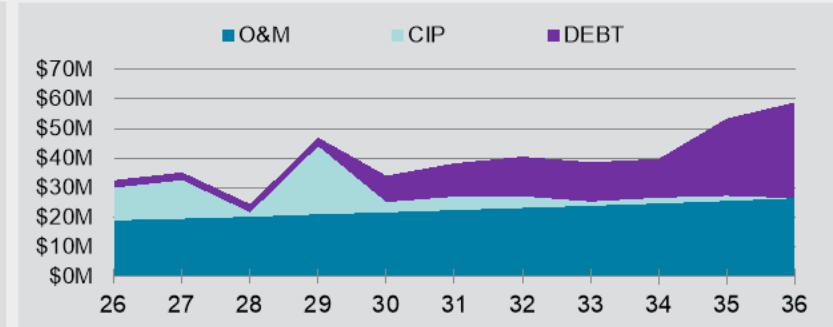
Operating Fund



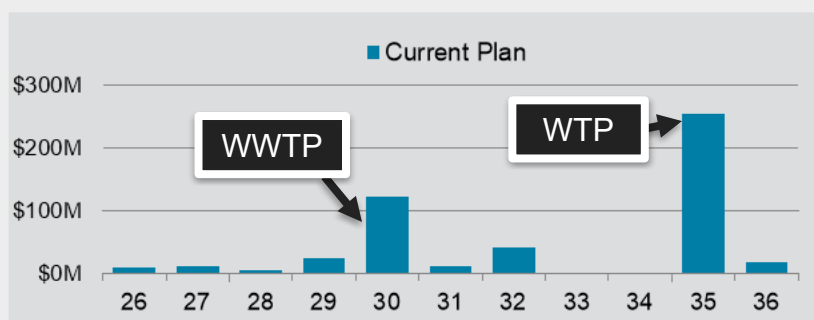
Revenues vs. Expenses



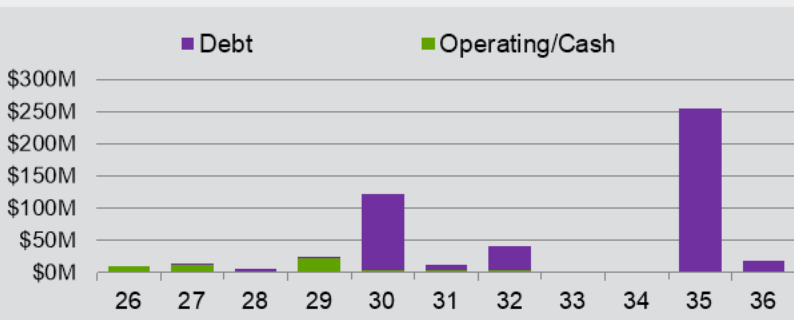
Expenses by Type



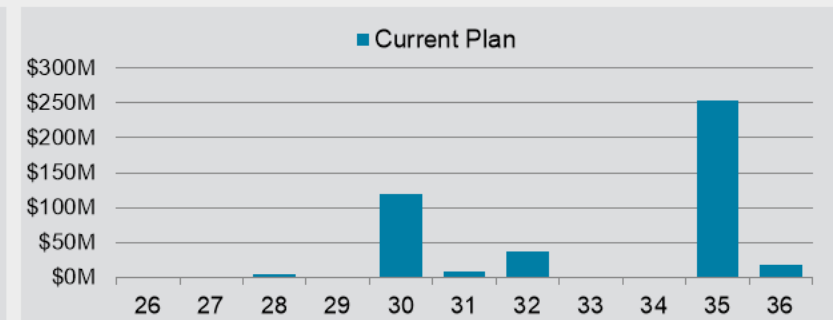
CIP Spending



CIP Funding



Borrowing



Scenario 2: 0% Annual Rate Increases

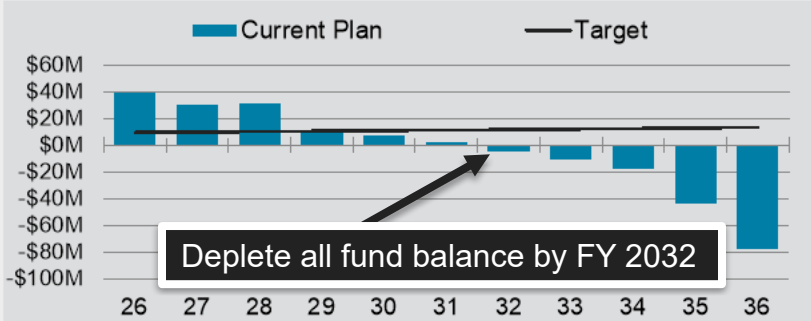
WWTP Construction in FY 2035

	FY 2026	FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032	FY 2033	FY 2034	FY 2035	FY 2036
Water Rate Plan	7.50%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Sewer Rate Plan	7.50%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Senior-Lien Debt Coverage	10.49	9.75	6.57	4.87	2.28	1.73	0.65	0.37	0.18	0.00	-0.03
All-In Debt Service Coverage	2.83	2.62	2.10	1.70	1.10	0.87	0.41	0.28	0.14	0.00	-0.03
Total General - Inside City Bill	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57

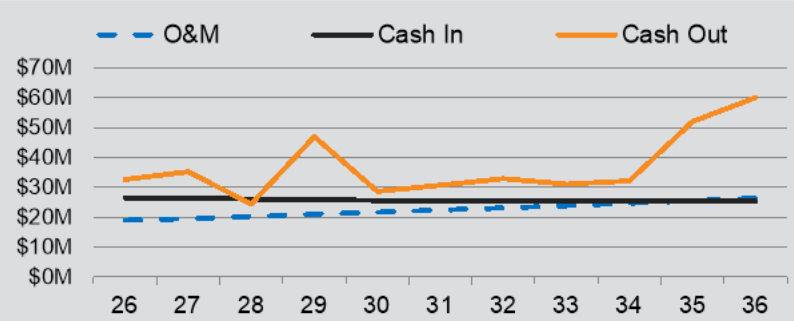
Do not meet Debt Coverage Requirements

Min 1.25
Min 1.00

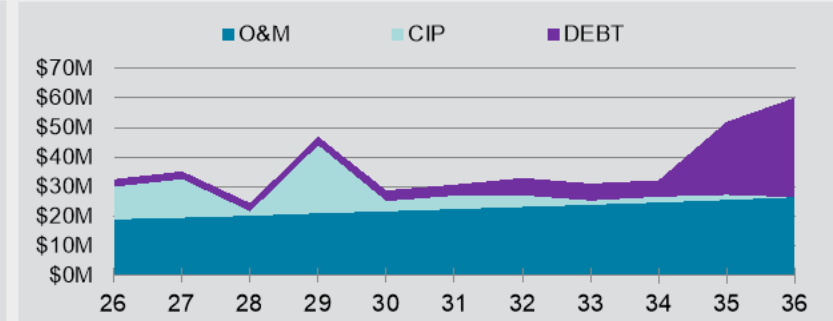
Operating Fund



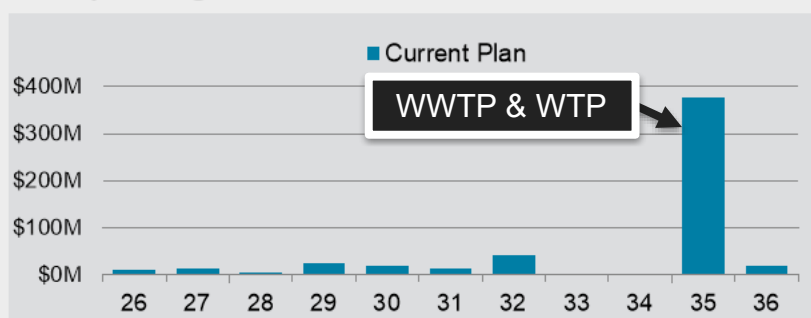
Revenues vs. Expenses



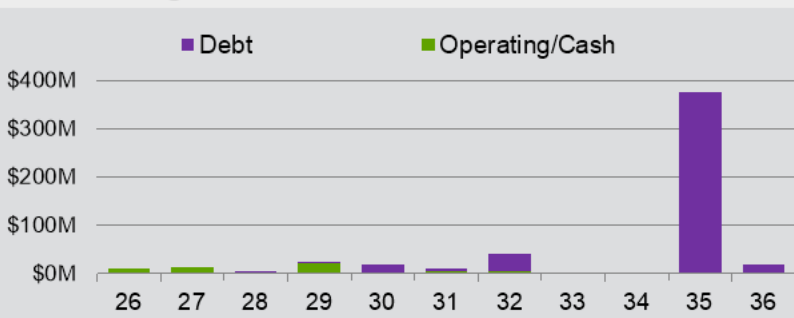
Expenses by Type



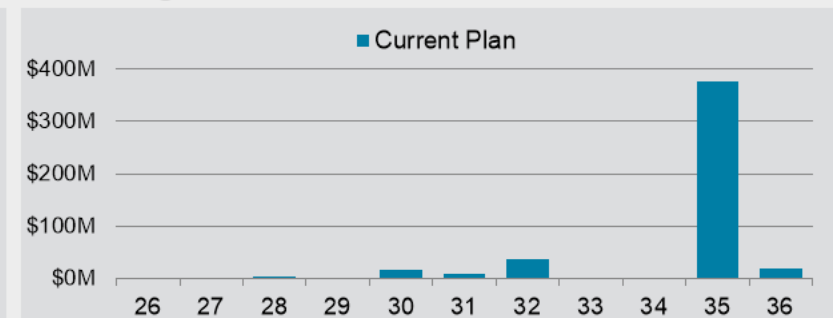
CIP Spending



CIP Funding



Borrowing



Scenario 3: 0% Annual Rate Increases

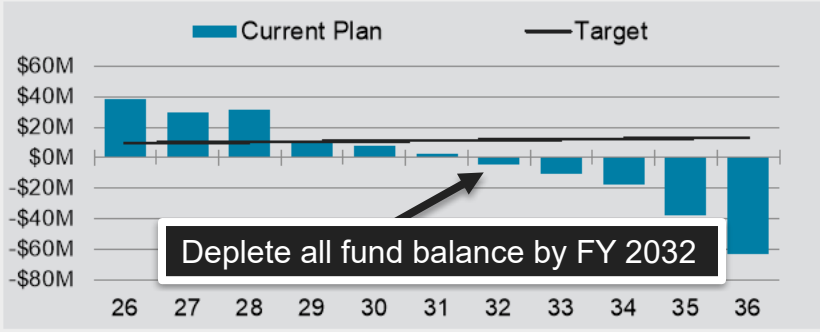
WWTP Construction Outside Planning Period

	FY 2026	FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032	FY 2033	FY 2034	FY 2035	FY 2036
Water Rate Plan	7.50%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Sewer Rate Plan	7.50%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Senior-Lien Debt Coverage	10.49	9.75	6.57	4.87	2.28	1.73	0.65	0.37	0.18	0.00	-0.04
All-In Debt Service Coverage	2.83	2.62	2.10	1.70	1.10	0.87	0.41	0.28	0.14	0.00	-0.04
Total General - Inside City Bill	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57	\$92.57

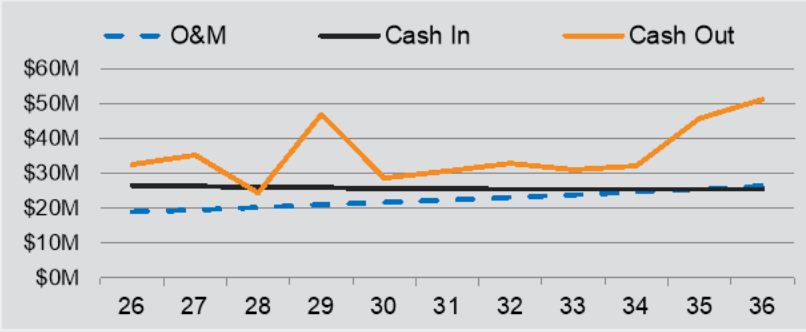
Do not meet Debt Coverage Requirements

Min 1.25
Min 1.00

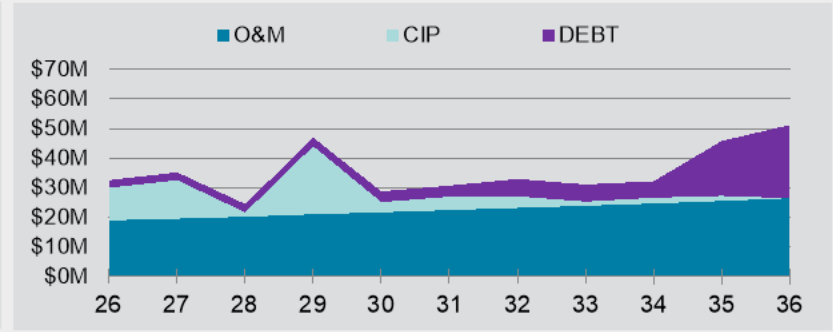
Operating Fund



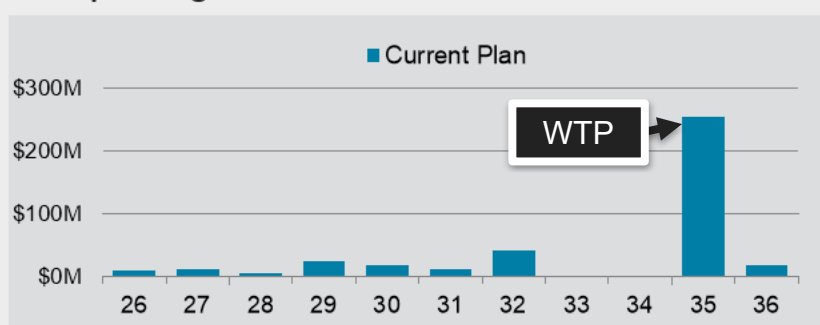
Revenues vs. Expenses



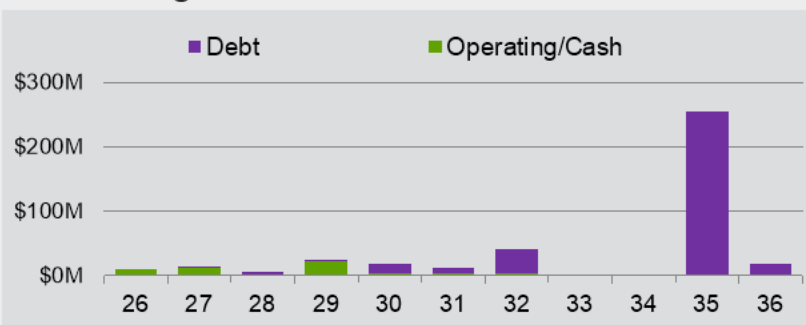
Expenses by Type



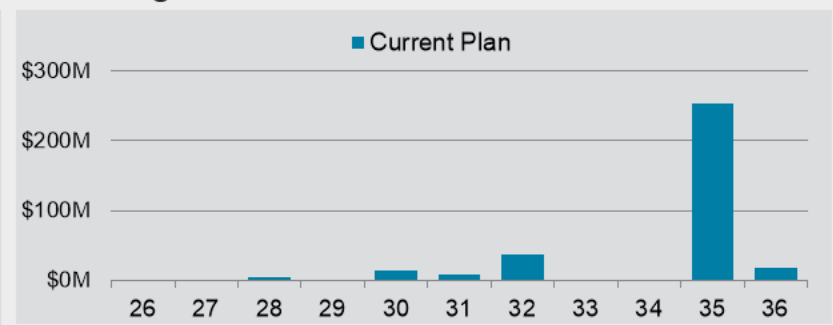
CIP Spending



CIP Funding



Borrowing



Scenario 4: 5% Annual Rate Increases

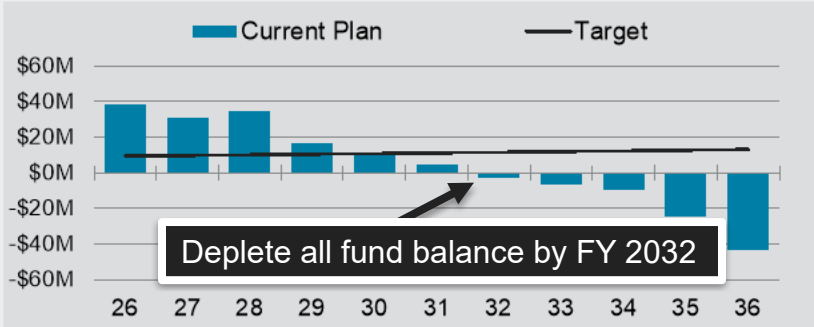
WWTP Construction in FY 2030

	FY 2026	FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032	FY 2033	FY 2034	FY 2035	FY 2036
Water Rate Plan	7.50%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%
Sewer Rate Plan	7.50%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%
Senior-Lien Debt Coverage	10.49	11.26	9.12	8.68	1.29	1.03	0.91	0.92	0.99	0.50	0.43
All-In Debt Service Coverage	2.83	3.02	2.92	2.98	1.01	0.86	0.76	0.82	0.89	0.48	0.42
Total General - Inside City Bill	\$92.57	\$97.20	\$102.08	\$107.16	\$112.54	\$118.18	\$124.08	\$130.29	\$136.76	\$143.60	\$150.82

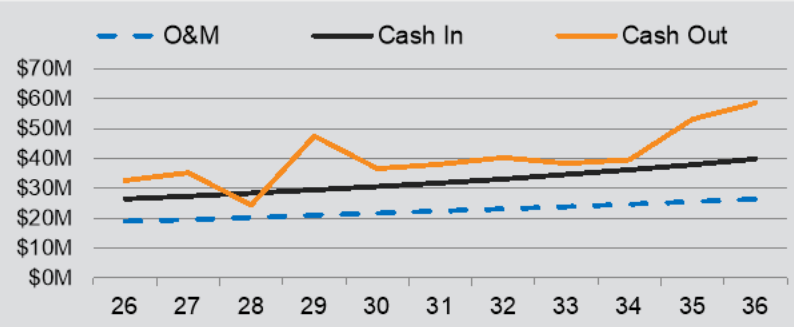
Do not meet Debt Coverage Requirements

Min 1.25
Min 1.00

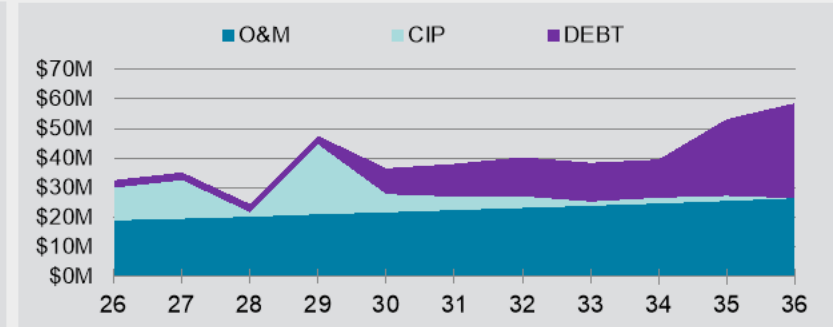
Operating Fund



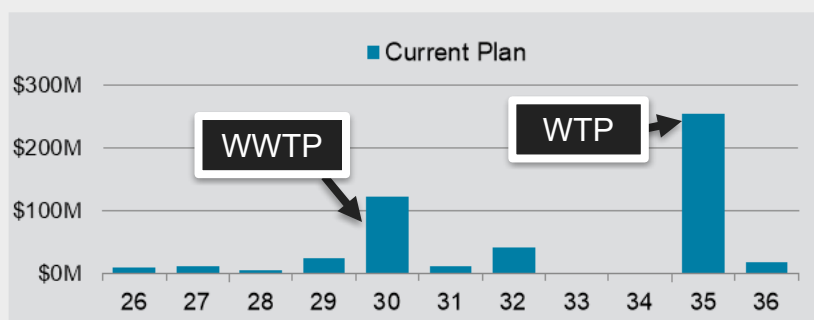
Revenues vs. Expenses



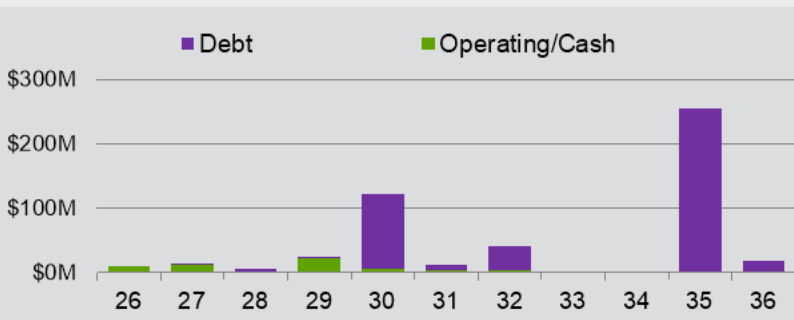
Expenses by Type



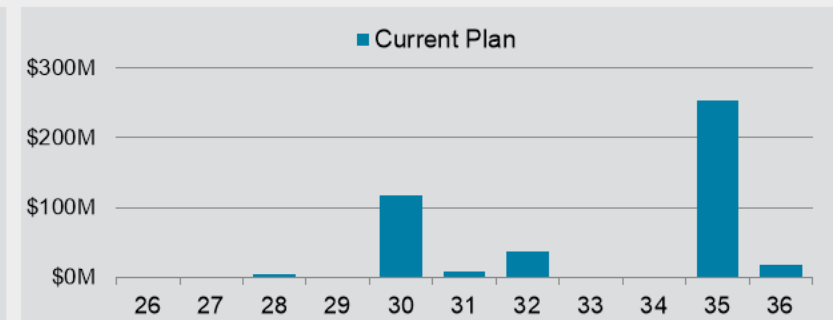
CIP Spending



CIP Funding



Borrowing



Scenario 5: 5% Annual Rate Increases

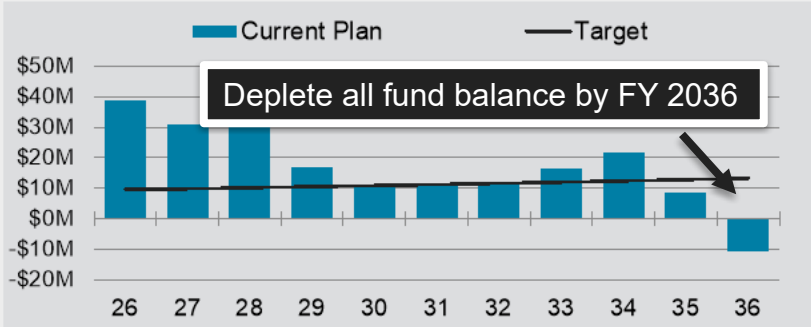
WWTP Construction in FY 2035

	FY 2026	FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032	FY 2033	FY 2034	FY 2035	FY 2036	
Water Rate Plan	7.50%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	
Sewer Rate Plan	7.50%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	
Senior-Lien Debt Coverage	10.49	11.26	9.12	8.68	6.84	8.43	3.63	3.18	3.43	0.56	0.43	Min 1.25
All-In Debt Service Coverage	2.83	3.02	2.92	2.98	2.81	3.20	2.04	2.26	2.52	0.53	0.41	Min 1.00
Total General - Inside City Bill	\$92.57	\$97.20	\$102.08	\$107.16	\$112.54	\$118.18	\$124.08	\$130.29	\$136.76	\$143.60	\$150.82	

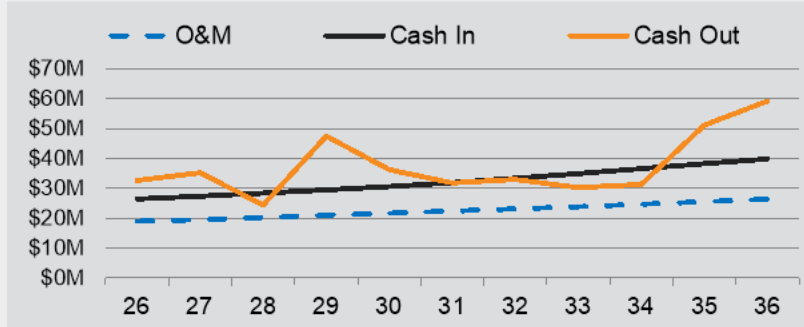
Do not meet Debt Coverage Requirements

Min 1.25
Min 1.00

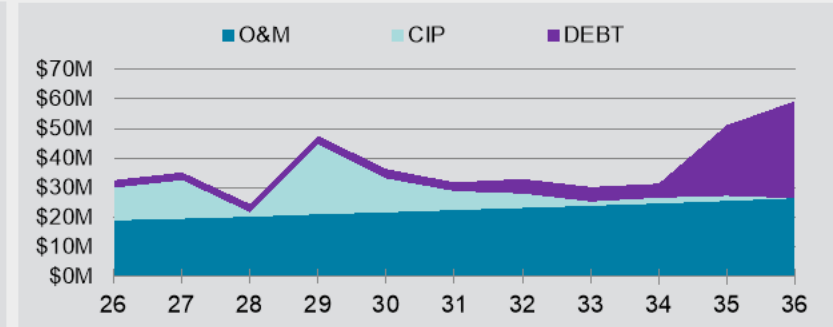
Operating Fund



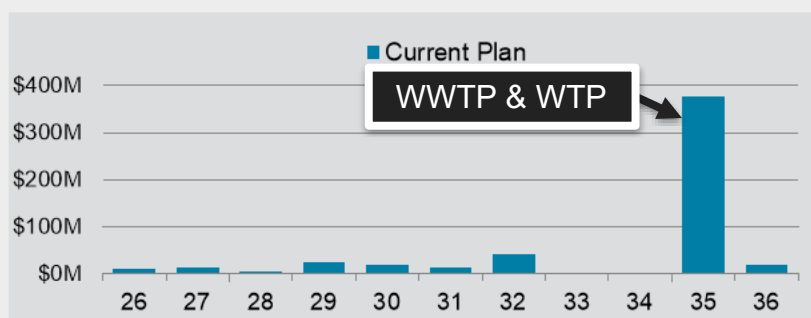
Revenues vs. Expenses



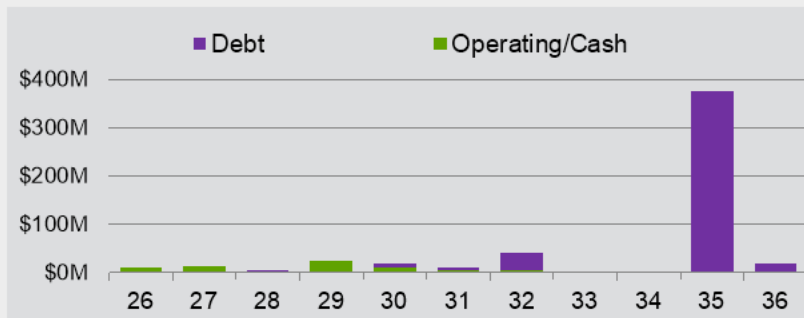
Expenses by Type



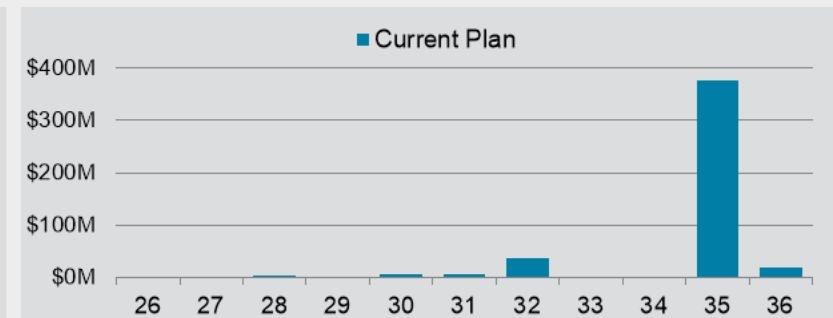
CIP Spending



CIP Funding



Borrowing



Scenario 6: 5% Annual Rate Increases

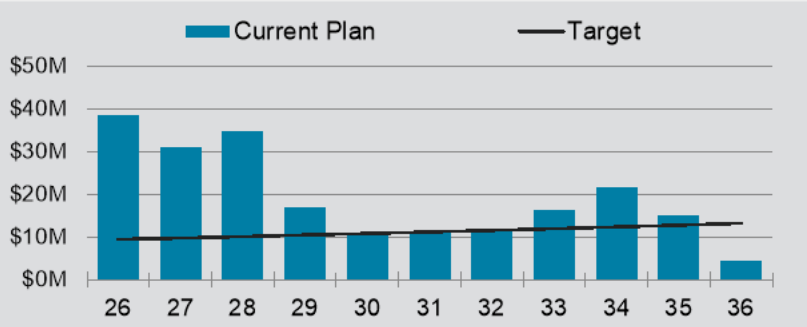
WWTP Construction Outside Planning Period

	FY 2026	FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032	FY 2033	FY 2034	FY 2035	FY 2036
Water Rate Plan	7.50%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%
Sewer Rate Plan	7.50%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%
Senior-Lien Debt Coverage	10.49	11.26	9.12	8.68	6.84	8.43	3.63	3.18	3.43	0.78	0.60
All-In Debt Service Coverage	2.83	3.02	2.92	2.98	2.81	3.20	2.04	2.26	2.52	0.72	0.57
Total General - Inside City Bill	\$92.57	\$97.20	\$102.08	\$107.16	\$112.54	\$118.18	\$124.08	\$130.29	\$136.76	\$143.60	\$150.82

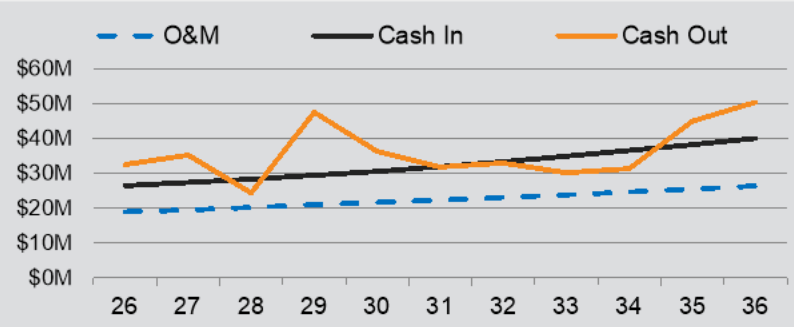
Do not meet
Debt Coverage
Requirements

Min 1.25
Min 1.00

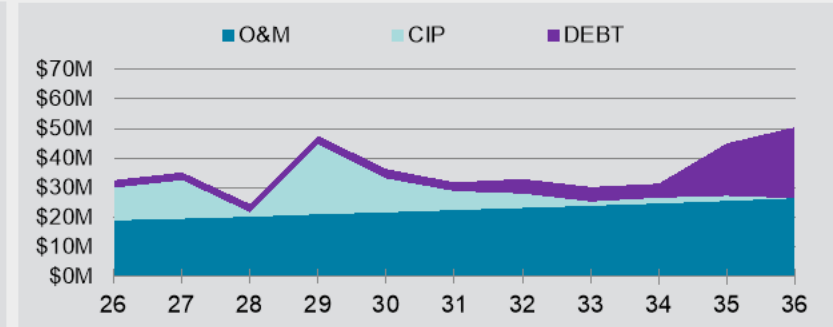
Operating Fund



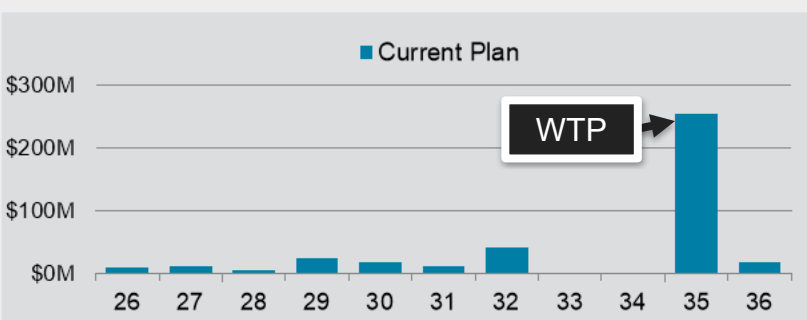
Revenues vs. Expenses



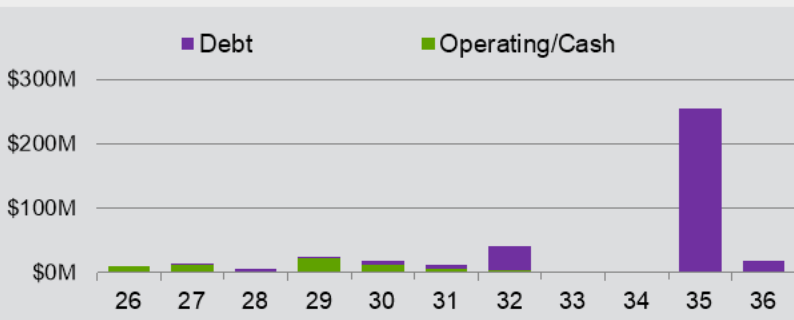
Expenses by Type



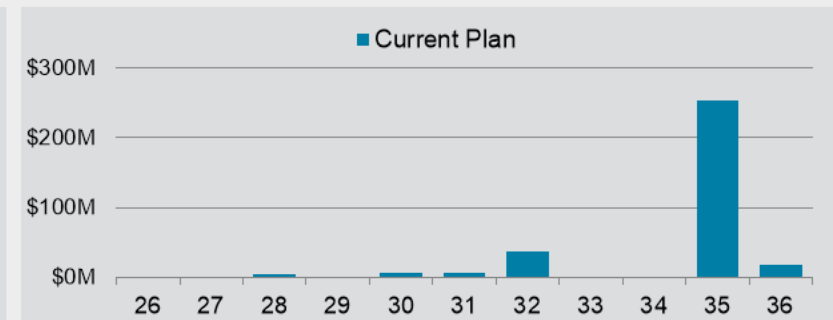
CIP Spending



CIP Funding



Borrowing



Scenario 7: 10% Annual Rate Increases

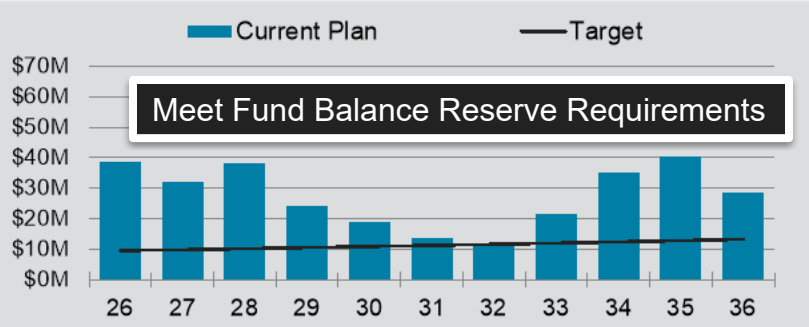
WWTP Construction in FY 2030

	FY 2026	FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032	FY 2033	FY 2034	FY 2035	FY 2036
Water Rate Plan	7.50%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%
Sewer Rate Plan	7.50%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%
Senior-Lien Debt Coverage	10.49	12.77	11.79	12.70	2.19	2.02	2.04	2.26	2.63	1.35	1.26
All-In Debt Service Coverage	2.83	3.43	3.78	4.35	1.71	1.66	1.67	1.99	2.34	1.28	1.21
Total General - Inside City Bill	\$92.57	\$101.82	\$112.02	\$123.23	\$135.53	\$149.09	\$163.98	\$180.39	\$198.44	\$218.27	\$240.12

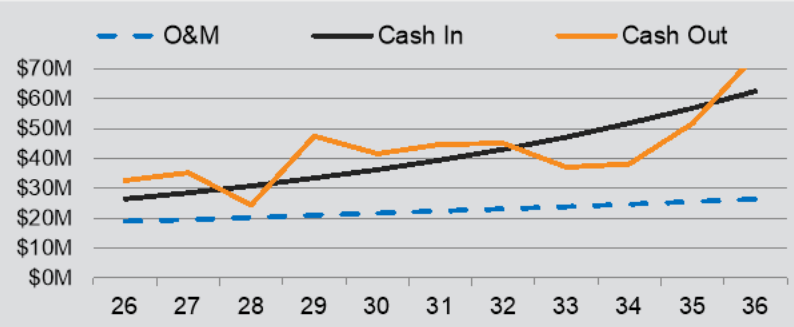
Meet Debt Coverage Requirements

Min 1.25
Min 1.00

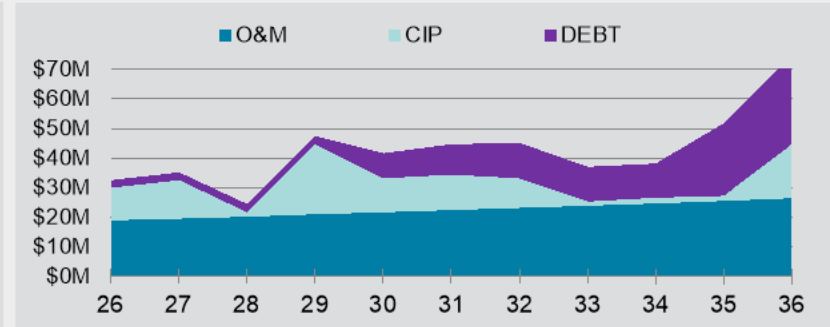
Operating Fund



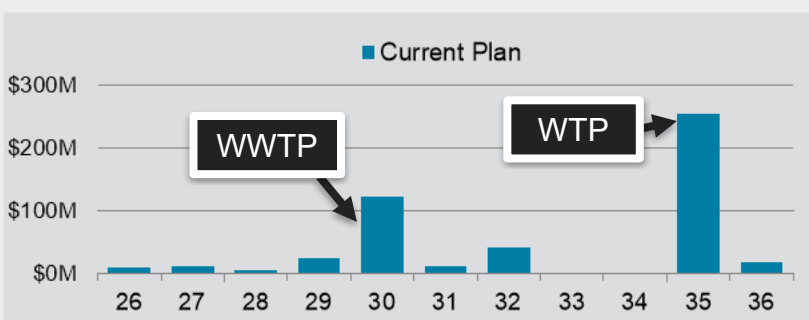
Revenues vs. Expenses



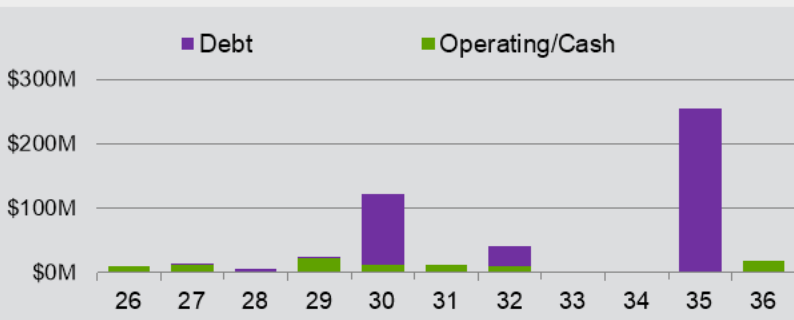
Expenses by Type



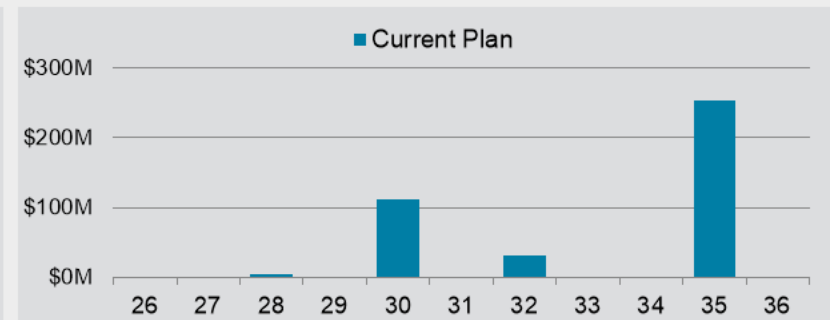
CIP Spending



CIP Funding



Borrowing



Scenario 8: 10% Annual Rate Increases

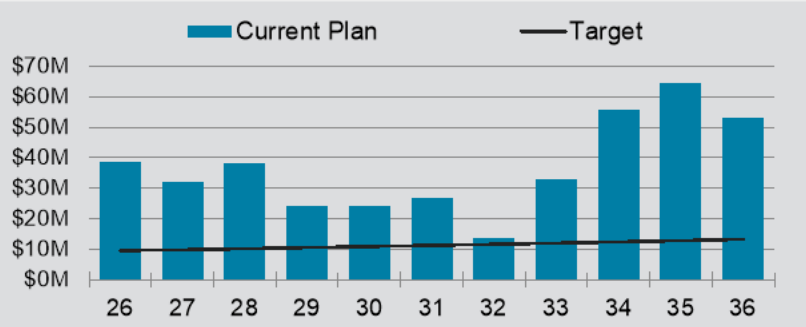
WWTP Construction in FY 2035

	FY 2026	FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032	FY 2033	FY 2034	FY 2035	FY 2036
Water Rate Plan	7.50%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%
Sewer Rate Plan	7.50%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%
Senior-Lien Debt Coverage	10.49	12.77	11.79	12.70	11.24	20.41	17.67	18.59	21.74	1.56	1.29
All-In Debt Service Coverage	2.83	3.43	3.78	4.35	4.63	6.42	6.02	8.74	10.86	1.47	1.24
Total General - Inside City Bill	\$92.57	\$101.82	\$112.02	\$123.23	\$135.53	\$149.09	\$163.98	\$180.39	\$198.44	\$218.27	\$240.12

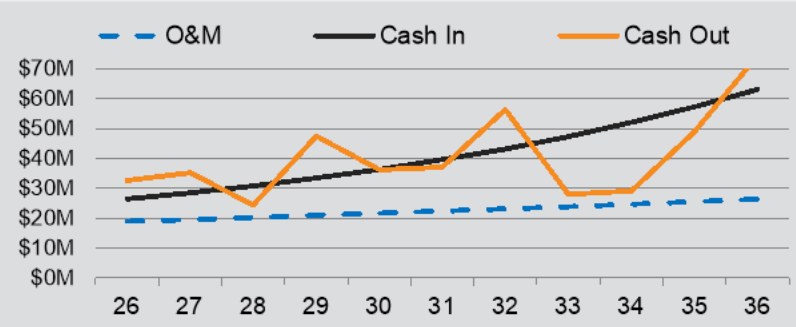
Meet Debt Coverage Requirements

Min 1.25
Min 1.00

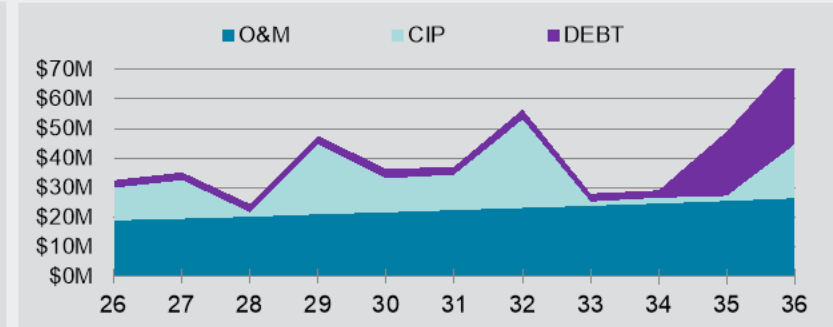
Operating Fund



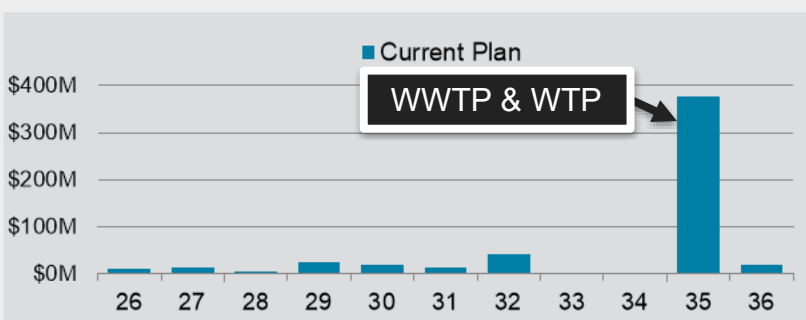
Revenues vs. Expenses



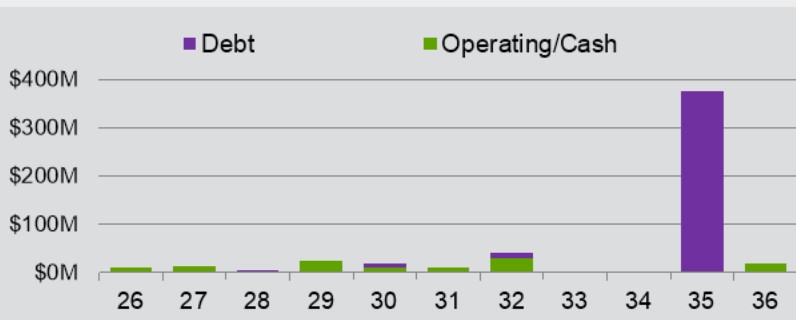
Expenses by Type



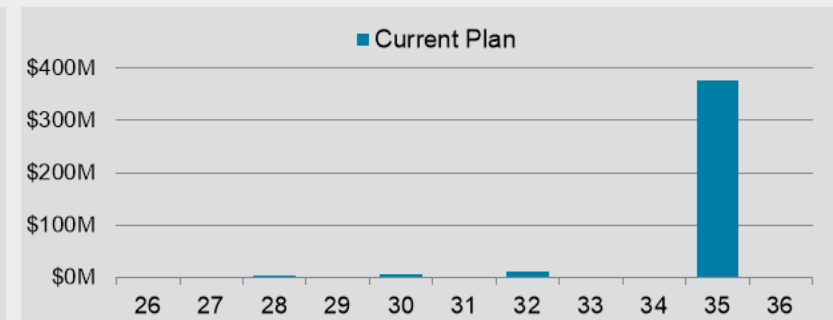
CIP Spending



CIP Funding



Borrowing



Scenario 9: 8% Annual Rate Increases

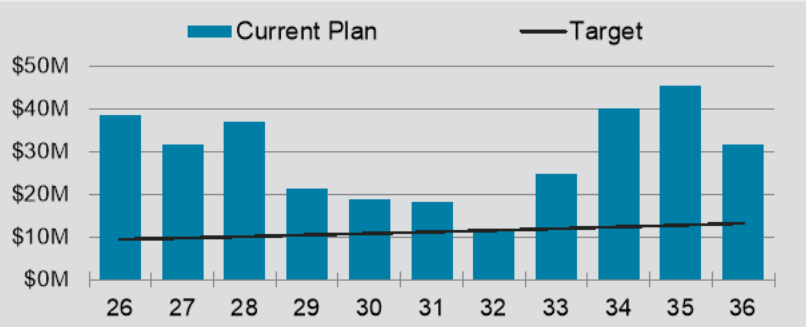
WWTP Construction Outside Planning Period

	FY 2026	FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032	FY 2033	FY 2034	FY 2035	FY 2036
Water Rate Plan	7.50%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%
Sewer Rate Plan	7.50%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%
Senior-Lien Debt Coverage	10.49	12.17	10.71	11.05	9.41	16.52	9.20	8.63	9.85	1.55	1.29
All-In Debt Service Coverage	2.83	3.26	3.43	3.79	3.87	5.20	4.04	5.14	6.14	1.43	1.21
Total General - Inside City Bill	\$92.57	\$99.98	\$107.97	\$116.59	\$125.91	\$135.98	\$146.87	\$158.60	\$171.28	\$184.97	\$199.79

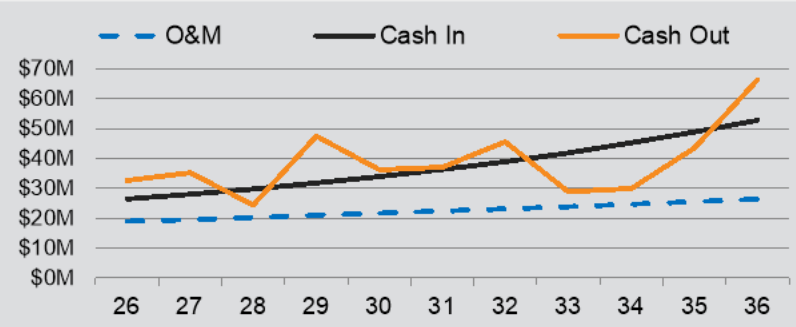
Meet Debt Coverage Requirements

Min 1.25
Min 1.00

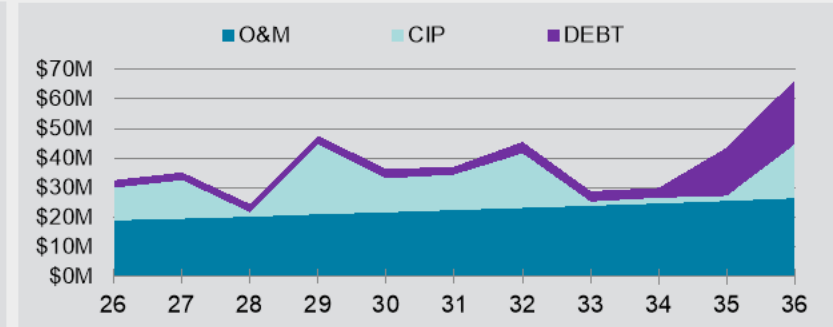
Operating Fund



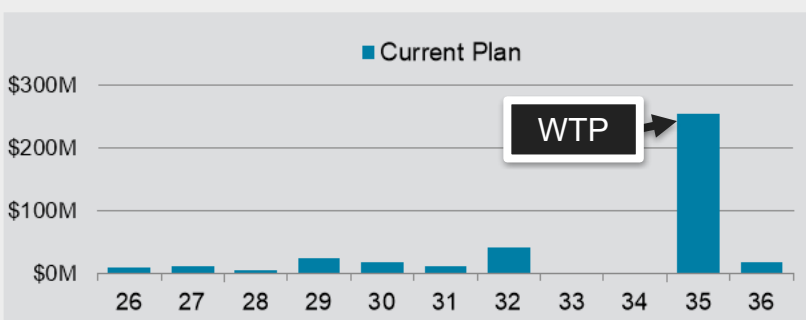
Revenues vs. Expenses



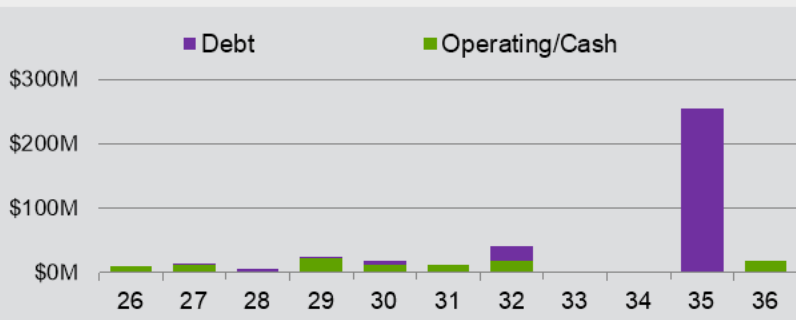
Expenses by Type



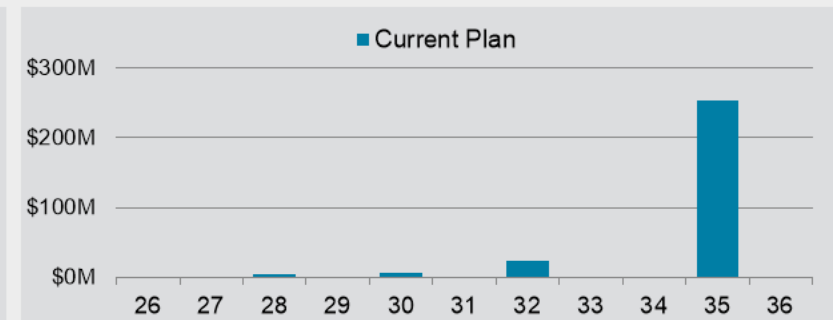
CIP Spending



CIP Funding



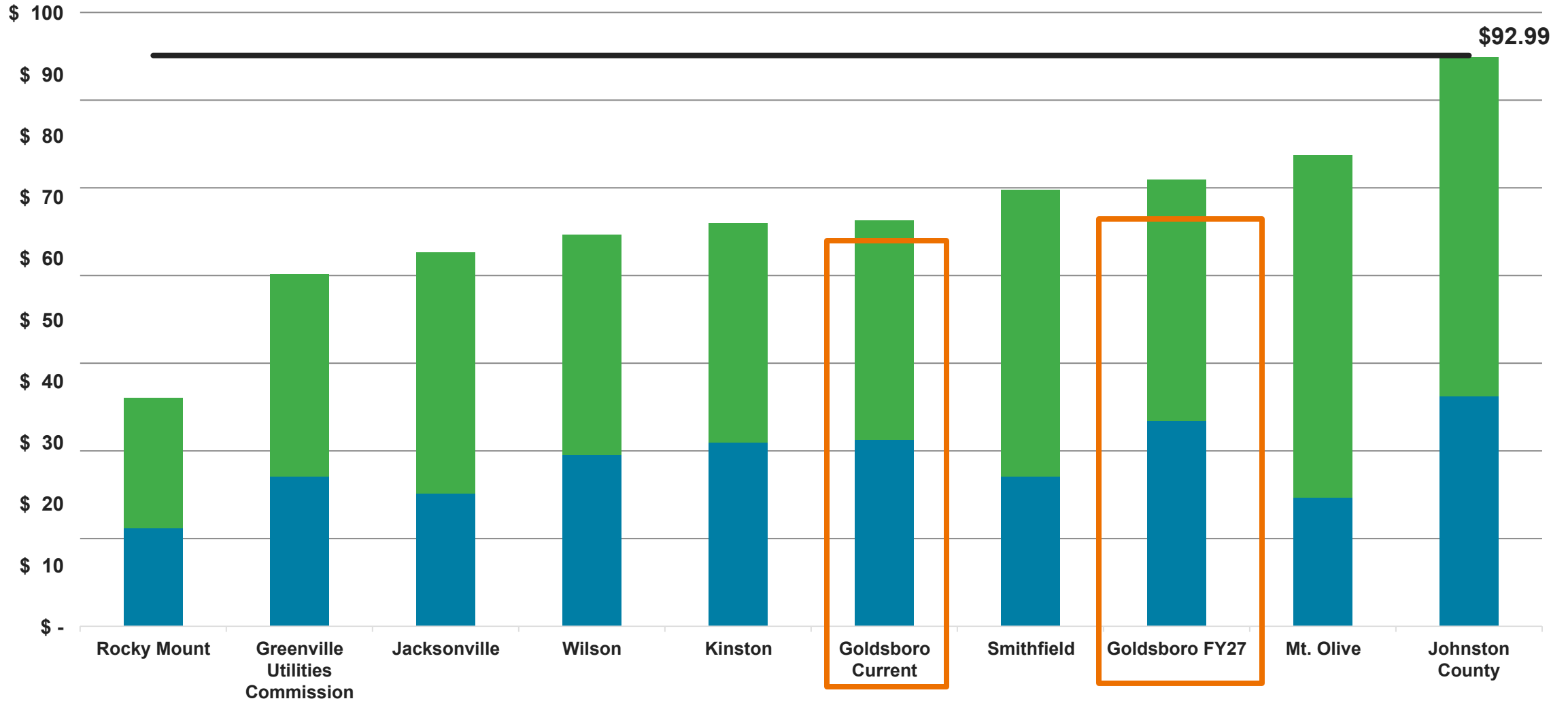
Borrowing



Financial Planning Scenario Summary

- Annual rate increases are required regardless of timing for WWTP construction
- 10% annual increases are required if WWTP is completed within planning period (FY2030 or FY2035)
- 8% annual increases are required if WWTP is moved outside the planning period

Residential Monthly Bill (5,000 gallons per month)



*Goldsboro FY27 assumes 10% increase

**Comparisons are based on current published rates for FY 2026, do not reflect likely increases FY 2027

***Rocky Mount, Smithfield, Johnston County and Jacksonville all use tiered rate structures

Summary of Findings

- City will be undertaking a significant utility capital improvements program
- Water and sewer rate adjustments are required to:
 - Secure financing for the capital projects (maintain cash balances and debt coverage)
 - Fund the ongoing operational costs of the system to allow for sustainable operations
 - Eliminates significant one-time rate increases
- Level of future rate adjusts are dependent on project timing and costs
 - Wastewater treatment plant (\$107M)
 - Water treatment plant (\$220M)



David Hyder

Senior Principal

(202) 585-6391

David.Hyder@Stantec.com

Additional Questions/Discussion



Project Update Presentation for:

- PFAS Pilot Study at Water Treatment Plant
- Merger/Regionalization Feasibility

2026 Goldsboro City Council Retreat





Reed Barton, PE, Assoc. DBIA
Vice President
CDM Smith

- *NC Practice Leader / Principal Engineer*
- *Principal Engineer for the ongoing projects for the City:*
 - *PFAS Water Treatment Study*
 - *Merger/Regionalization Study*



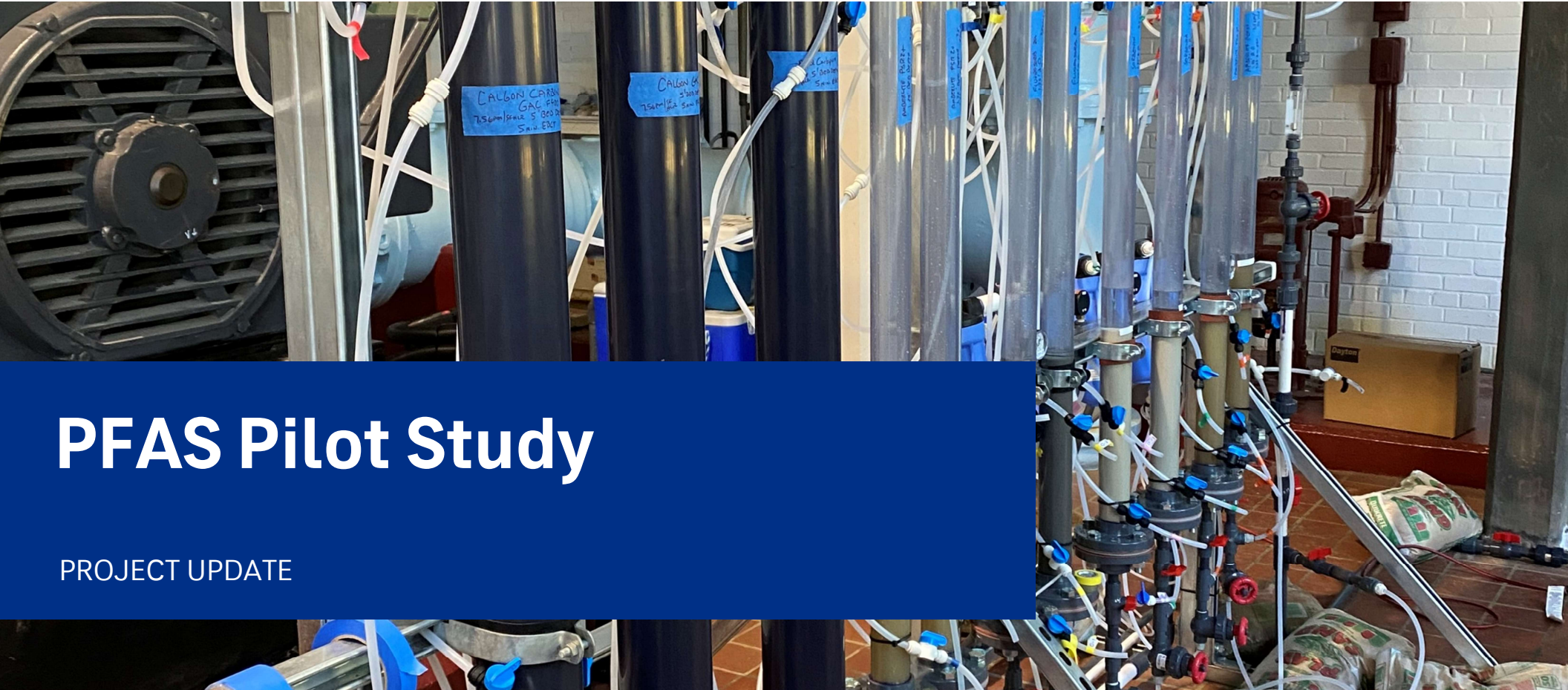
David Malinauskas, PE, PMP
Project Manager
CDM Smith

- *Engineering consultant to public water/wastewater utilities*
- *Project Manager for the Merger/Regionalization Feasibility Study*

Topics

- 1 PFAS Regulations and Compliance Strategy
- 2 Merger/Regionalization Feasibility Update
- 3 Discussion/Next Steps





PFAS Pilot Study

PROJECT UPDATE



Per- and Polyfluoroalkyl Substances (PFAS) Exposure Pathways: "The Forever Chemicals"

PFAS SOURCES



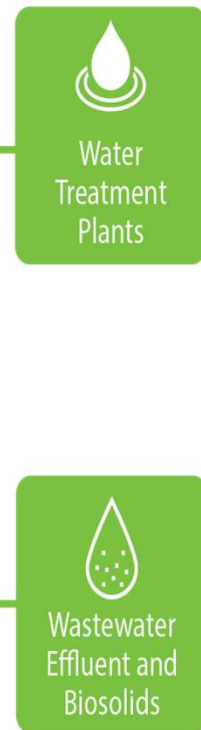
SOURCE CLIENTS



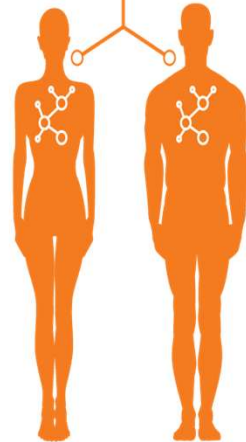
PFAS PATHWAYS



PFAS RECEPTORS

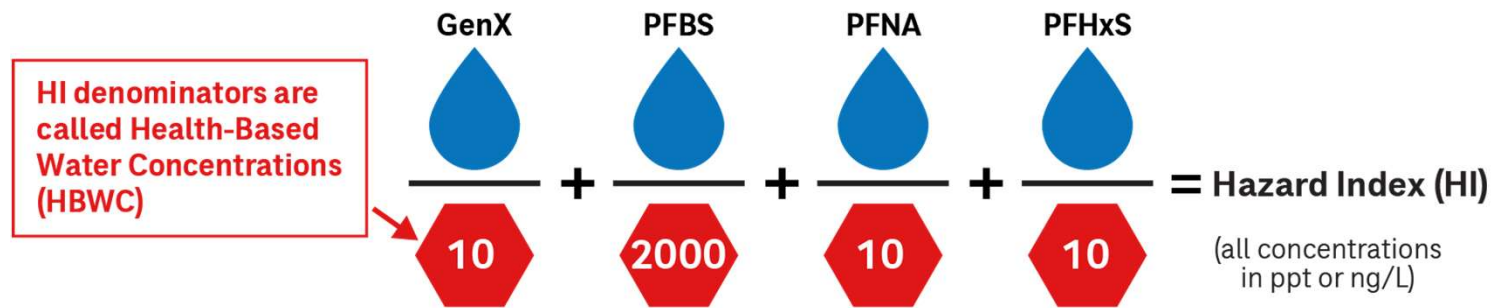


PFAS in Humans



Drinking Water (DW) Final Rule April 2024 Maximum Contaminant Levels (MCLs)

- Maximum Contaminant Level (MCL) of 4.0 ng/L (or ppt) for both PFOA and PFOS *[remained the same as draft rule]*
- Hazard Index (HI) to be below 1 (unitless) for sum of PFNA, PFHxS, PFBS & GenX (HFPO-DA) *[NOT 1.0 per draft rule]*



- **NEW MCLs 10 ng/L** for PFNA, PFHxS & GenX



May 2025 - EPA Announcement

The announcement stated that EPA plans to revise the PFAS rule - apparently in response to the lawsuit contesting the rule

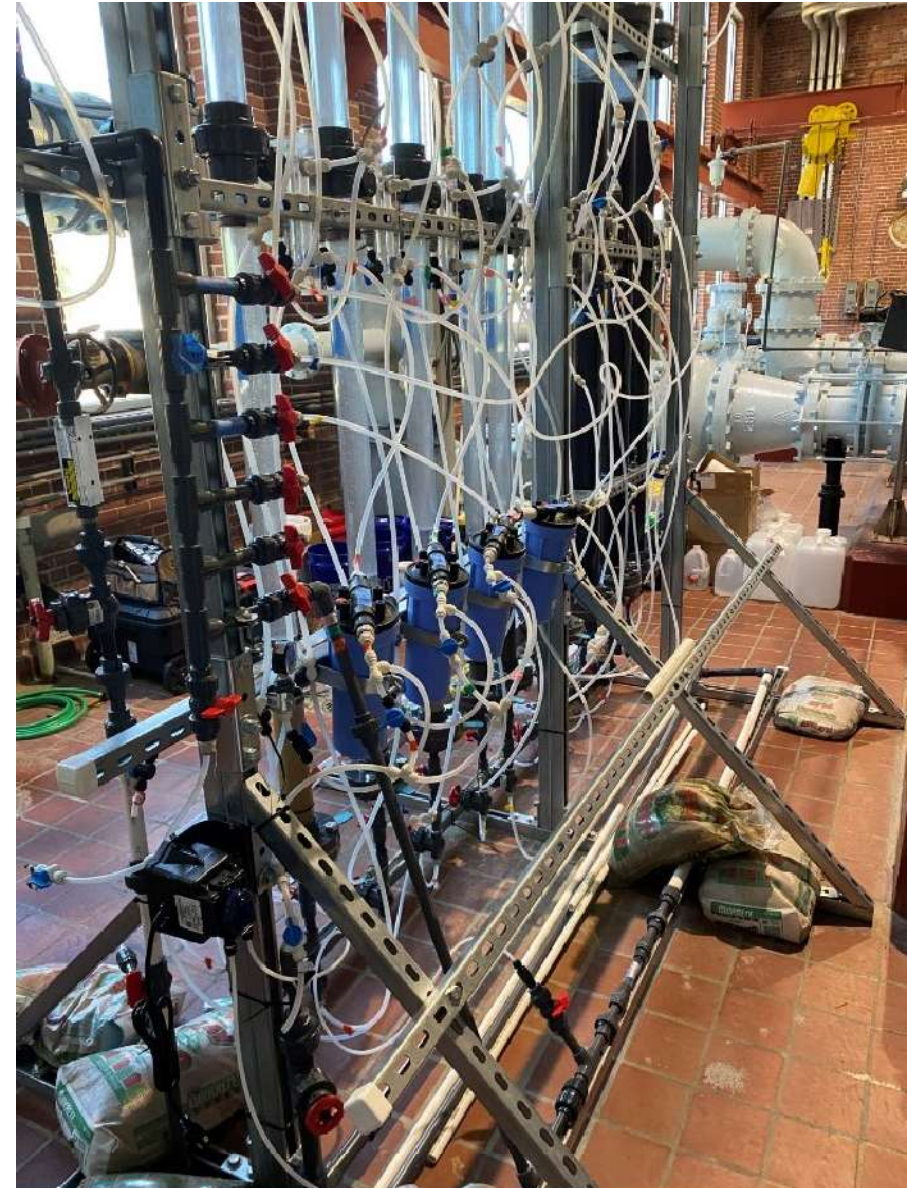
EPA indicated they intend to:

- **KEEP the Maximum Contaminant Level (MCL) of 4.0 ng/L (or ppt) for both PFOA and PFOS**
- **Add 2 more years making compliance required April of 2031**
- Withdraw all other provisions to allow EPA to address the legal concerns before re-proposing HI and additional limits.

TO-DATE, THERE HAS BEEN NO UPDATE, AND NO OFFICIAL REVISION TO THE RULE

Pilot Project Goals

- Develop pilot testing plan to evaluate feasible PFAS treatment options
- Execute a PFAS treatment pilot study that will enable an on-site evaluation of treatment performance; and comparison of capital and O&M costs at full-scale
- Select a PFAS treatment alternative to begin preliminary design



Project Summary

Pilot Study

- Pilot constructed and put into operation May 2025 (9-months of operation).
- Planned to complete pilot in March 2026
- Final Deliverable is a Pilot Study Report; including treatment recommendations in Q2



Project Summary

Project Funding Update

- \$49.6M est. for the Capital Project
- Multiple rounds of SRF funding applications have resulted in \$1M in grants for study/prelim. engineering
 - \$500K for on-going Pilot Study
 - \$500K awarded for 30% Design
- Current “Tentative” Funding Offer from DWI of \$28M (Pending SWIA Board Approval)
 - 2/18/26 SWIA Board Meeting
- Planning to Resubmit an Application in March 2026



Preliminary Results from Pilot Study

- Multiple contact media products have been successful at removing PFAS compounds to below the EPA's new limits.
- A comprehensive comparison of those technologies is on-going – with final recommendations expected in April/May





Remaining Pilot Study Schedule

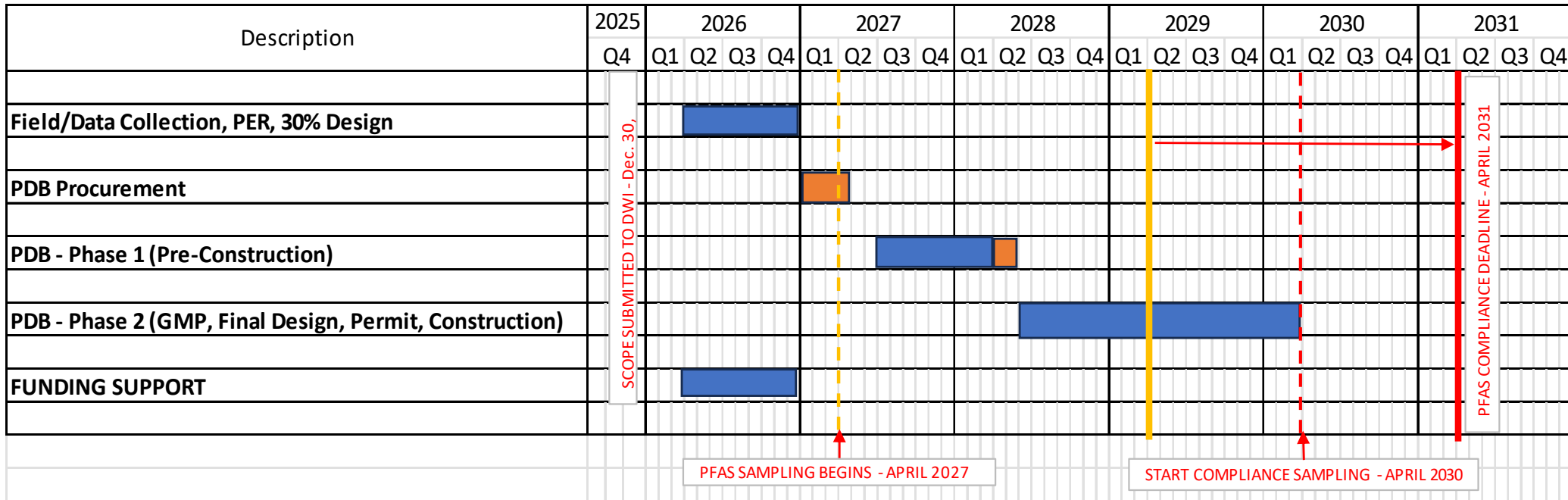
- Planning to wrap up piloting by early March 2026
- Draft report to Goldsboro April 2026
- Final report to Goldsboro May 2026
- Board presentation in June/July 2026

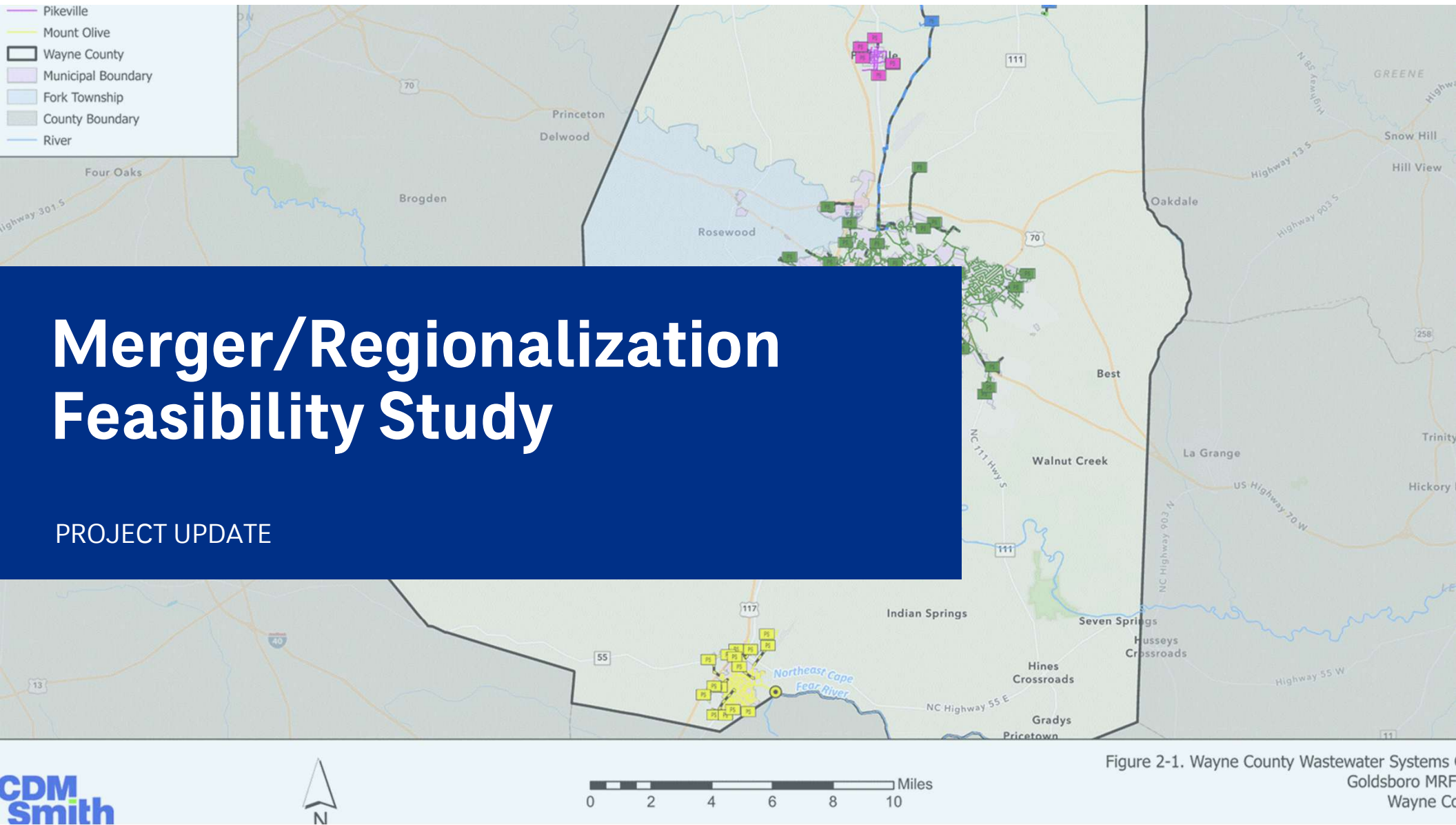
Next Steps

- City staff and NCDEQ have reviewed a Proposed Amendment (scope/fee) for the Preliminary Engineering Report (PER) and 30% design documents
- City plans to consider Design-Build Project Delivery for the Final Design and Construction Phases of the project



Preliminary Design Schedule





Merger/Regionalization Feasibility Study

PROJECT UPDATE

Figure 2-1. Wayne County Wastewater Systems
 Goldsboro MRF
 Wayne Co



Merger/Regionalization Feasibility (MRF) Study – Primary Stakeholders

- City of Goldsboro
- Wayne County
- Town of Eureka
- Town of Fremont
- Town of Pikeville
- Town of Mount Olive
- NCDEQ / Viable Utilities Branch



Regionalization Study Timeline

- A history of discussions (2020/21 or earlier)
 - Many of the Greater Wayne Co Area WW Utilities were “distressed” or at risk of being distressed
 - NCDEQ facilitated some early meetings, and then funding applications were submitted
- NCDEQ/DWI established the Viable Utilities Program (and Viable Utilities Branch)
 - Distressed Utilities are eligible for special grants and loans under the VUP
 - Multiple Utilities in Wayne County receive AIA Grants under the VUB
 - MRF Grant Funding was provided for the 6 municipalities to study Merger/Regionalization options
- Rescue/Recovery for Eureka a top priority for the VUB



Regionalization Study Timeline

- NCDEQ/DWI Provided Funding for the following steps:
 - Systems Assessments and Planning Study (using AIA Grants) Started for Wayne County, Goldsboro, Fremont, Pikeville, and Eureka (Mt Olive's was previously completed under consent order)
 - MRF 1.0 Grant (\$100K) – Awarded in 2022 (commenced Jan-2023)
 - MRF 2.0 Grant (\$260K) – Awarded in 2024 (commenced Apr-2025)
- MRF 1.0 Completed in 2024 – Resulting in:
 - Assembled technical information on each system, including financial information, condition assessments, capital projects, etc.
 - Facilitated stakeholder discussions/workshops
 - Identified 10+ options for regionalization; and narrowed it down to the top 2 Options
 - Outlined a plan for moving forward (MRF2.0)
 - Agreed on a framework for solving the Eureka Challenge



Regionalization Study Timeline

- MRF 2.0 Commenced April 2025
 - Began with forming the GREATER WAYNE REGIONAL WASTEWATER COMMITTEE (GWRWC)
 - 3 reps from each stakeholder, with 1 rep being on an Executive Committee.
- MRF 2.0 Workshop #1 Held August 2025
- Workshop #2 delayed, due to elections Held November 2025; Workshop #2 to be scheduled in Q1-2026
- Fall-2025 to Winter-2026: Focused on the Homework Assignment.

We are at the point of needing FRAMEWORK PROPOSALS from stakeholders



Communication regarding the Assignment to Stakeholders for Workshop No. 2

“As we move forward into next year, I wanted to remind all the stakeholders from the different municipalities of the “homework” assignment given at our last stakeholder meeting. Prior to our next Workshop, please communicate and discuss with your Boards and leadership regarding the two options/models selected for further evaluation – (1) Wastewater Merger with the City of Goldsboro or (2) a New Regional Wastewater Authority.

Based on our discussions, the homework assignment is to come up with ideas that would make a merger palatable to your community under both models... please think about ideas where your community leadership would be comfortable with representation or methods that would provide for your community’s involvement with decisions on local sewer systems under these scenarios.”

12/3/25, Email to Stakeholders

Benefits of Regional Utility Consolidation



Supports economic development and strong communities



Enhanced career opportunities and training



Allows for consolidation of debt



Increased resiliency to the risk of +/- changes in customer base



Leverages economies of scale to lower costs



More effectively meet environmental regulations



Enhances long-term sewer viability



Potential for more favorable loan and grant options

Regional collaboration for water & wastewater service is utilized throughout NC

Consolidation/Merger

- Neuse Regional WASA
- Raleigh Water
- Charlotte Water
- Johnston County Public Utilities
- Harnett Regional Water
- South Granville WASA
- Kerr Lake Regional Water
- MSD Buncombe County
- Fayetteville Public Works Commission

Forming of a New Entity

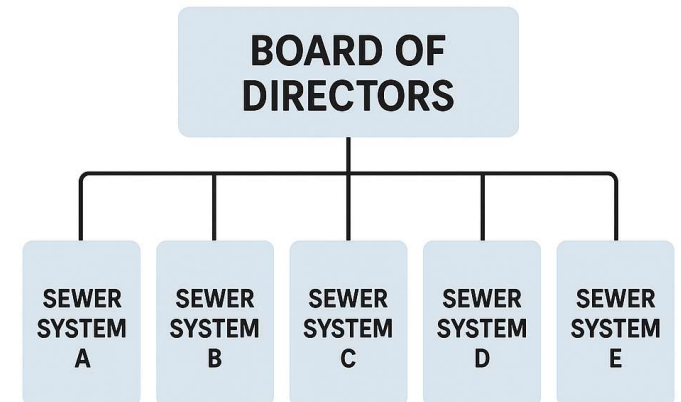
- Piedmont Triad Regional Water Authority
- Cape Fear Public Utility Authority
- Brunswick County Public Utilities
- Town of Cary
- Western Intake Partnership
- Onslow WASA
- Salisbury-Rowan Utilities
- Martin County Regional WASA
- Lower Cape Fear WASA

OPTION 3A

Create new Regional Wastewater Authority incorporating all existing infrastructure of Partners

- Form a new Authority, that will own and operate the existing collection systems and treatment facilities
- Will require new management staff and create enhanced workforce opportunities
- Increases capability to maintain integrity of the sewer systems and achieve consistent service
- Establishes a new governance structure

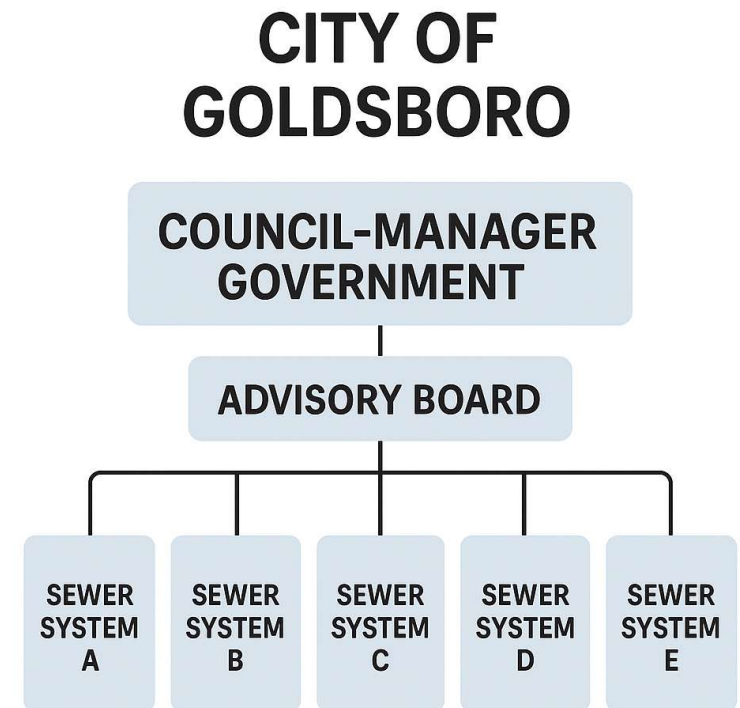
REGIONAL WASTEWATER AUTHORITY



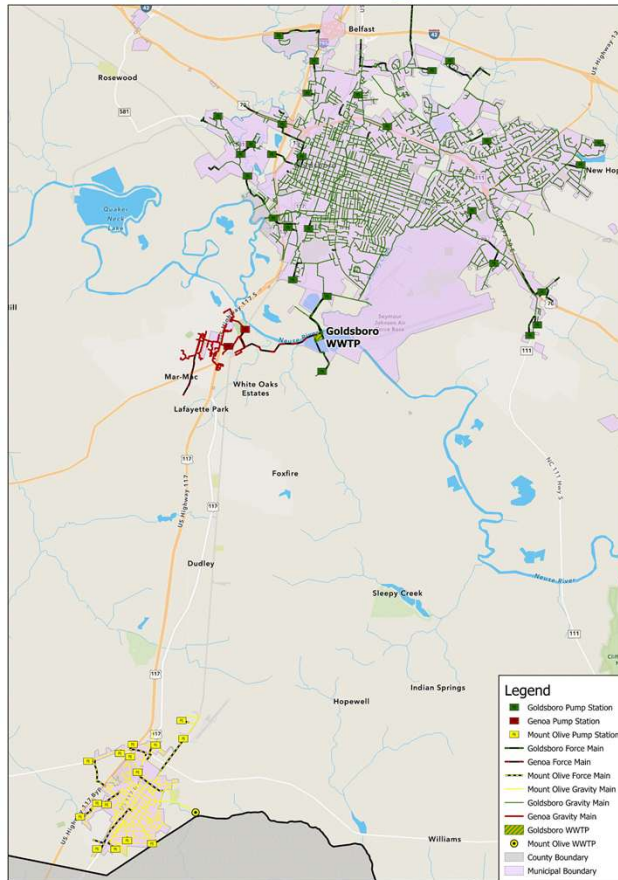
OPTION 4A



Consolidation/Merger of one or more systems under the City of Goldsboro's Utilities Department

- Goldsboro would assume ownership and operation of the existing sewer assets and maintain the sewer systems going forward
- Larger system will create enhanced workforce opportunities
- The merger agreements would likely be executed individually – but still in as much coordination as possible
- City of Goldsboro assumes all risks and is the governing body



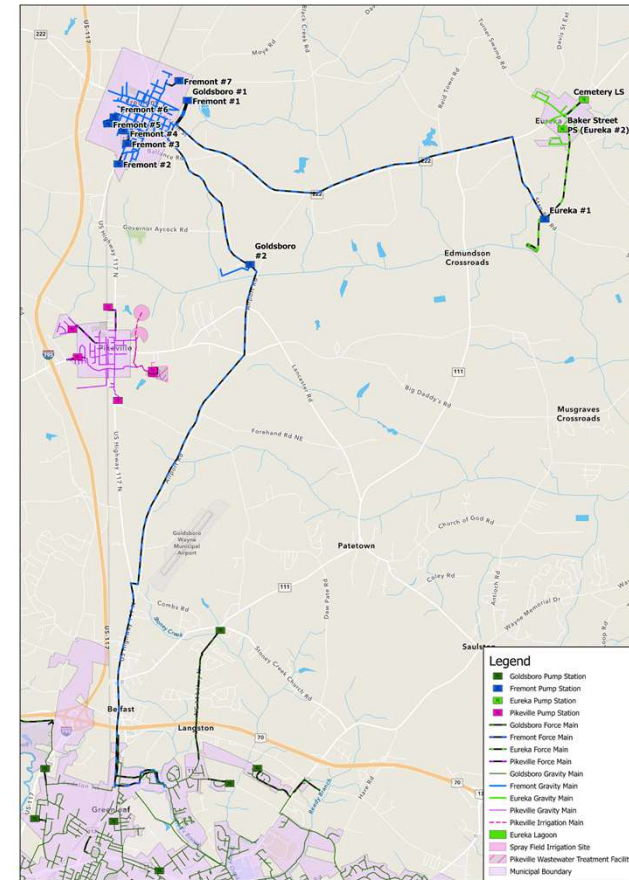
Local Wastewater Systems





 Goldsboro MRF Partners
 Goldsboro, Genoa, and Mount Olive
 Wayne County, NC

Southern Area Systems



 Goldsboro MRF Partners
 Fremont
 Wayne County, NC

Northern Area Systems



Eureka Update



QUESTIONS + DISCUSSION

Goldsboro Sewer Asset Inventory Assessment (AIA)

- Identifies system risks, deficiencies, and wet-weather impacts for both wastewater treatment and collection systems
- Future growth and capacity projections
- Establishes prioritized rehabilitation and capital improvement needs
- Strengthens the City's ability to secure State and federal funding by clearly documenting system needs
- Enables the City to take a proactive, long-term approach to managing and investing in critical sewer infrastructure

AIA-W-ARP-0284

2/3/2026



www.goldsboronc.gov

Work Completed

WWTP Asset Inventory Condition Assessment

- Inventory List completed
- Summary of assets completed

Collection System

- Previous CCTV performed; current project to assign condition scores
- Flow Monitoring
 - Ongoing from November 2025-February 2025
- Future growth and capacity projections
 - Ongoing for 10-,20-, and 50-year periods



Work Upcoming

WWTP Asset Inventory Condition Assessment

- Technical Memo and ESRI Based asset inventory database to be provided

Collection System

- ESRI Based digital database with condition assessments and condition scores to be provided

Wet Weather Model using 2025-2026 Flow Meter Data

- Updated Rainfall Derived Infiltration and Inflow
- Design Storms
- Impact of groundwater and river level
- Evaluation of system impacts

Updated Aset Management Plan Document

- Updated CIP including rehabilitation recommendations for the 50-year projected system needs



Schedule

Task	Timeline
Data Acquisition, Assessment, and Gap Analysis	March – November 2025
WWTP Asset Inventory Condition Assessment	October 2025 – April 2026
Collection System Condition Assessment	March – May 2026
Sewer Hydraulic Model Update	March 2026 – May 2026
Demand and System Capacity Projection	January – June 2026
Master Plan and Asset Management Plan (AMP) Development	March – August 2026

